



ASSESSMENT OF THE PERFORMANCE OF THE 5TH CONVOCATION OF THE TBILISI CITY COUNCIL

Transparency International Georgia

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INTRODUCTION

Transparency International Georgia carries out the assessment of the performance of the 5th convocation of Tbilisi City Municipality's representative body – City Council (Sakrebulo). The report covers a period of three years and presents information on the following activities of the Sakrebulo:

- **Oversight function of the Sakrebulo**
- **Important adopted legal acts and noteworthy events**
- **Accessibility and transparency of information**
- **Activities carried out by the members of the Sakrebulo, commissions and councils**
- **Business ties of Sakrebulo officials (undeclared business interests)**

In its final chapter, the report also presents recommendations **that will be crucial for the new 6th convocation of the Sakrebulo.**

The report is based on information requested¹ by the Sakrebulo, data retrieved from the official Sakrebulo web-page and our observations.

MAIN FINDINGS

Positive trends of the 5th convocation Sakrebulo of the Tbilisi Municipality

200 sessions were held during the Sakrebulo of the 5th convocation. **No sessions were adjourned due to lack of quorum.** 419 orders and 1570 decrees were adopted.

Agencies and its officials accountable to the Sakrebulo, as a rule, attend the sessions at the behest of the Sakrebulo, but there have been instances when they've not been present when summoned by the opposition. The Tbilisi Sakrebulo adopted three important documents: **Gender, Environmental Protection** and **Marketing** strategic documents.

In spite of these positive trends, there are a number of issues related to the work of the Sakrebulo.

It is important to note the **low level of transparency and accountability** of the Sakrebulo. Important information on the activities of the Sakrebulo is not published proactively and in some instances is not even accessible through a freedom of information request. **For example, the opinions on legal acts that are made by authors and other attendees during the hearings are not available.** Also unavailable is information on the number of speeches made by members of the Sakrebulo and their questions to representatives of agencies accountable to the Sakrebulo. It is also important for all sessions of the Sakrebulo and the commission/factions sittings to be broadcast online. This will bolster civic participation and ensure transparency when important issues are discussed.

The Sakrebulo should strengthen the exercise of its oversight function. The members of the Tbilisi Sakrebulo should more actively use the right to summon accountable public officials to the sessions and should react appropriately to non-appearance. The Mayor of Tbilisi should attend the sessions of the Sakrebulo and present a report upon the request of the Tbilisi Sakrebulo.

¹ The reporting period is July 2014 – October 5 2017, however the information provided is as of August 18 2017

There are problems with the Tbilisi Sakrebulo's officials' incorrectly filled-in public asset declarations, undeclared business shares and exercise of management duties of commercial legal entities.

- 10 public officials out of 24 from the Sakrebulo have business links. Out of these 10 officials, the following three are registered as directors for commercial legal entities: **Giorgi Tkemaladze** (Georgian Dream – Industrialists), **Levan Darakhvelidze** (Georgian Dream – Industrialists), **Lia Jakhveladze** (Tbilisites).

Incorrectly filled-in declarations (undeclared shares)

- 5 officials from the Sakrebulo do not have their business shares declared: **Giorgi Tkemaladze** (Georgian Dream – Industrialists), **Giorgi Akhvlediani** (Tbilisites), **Giorgi Muskhelishvili** (Tbilisites), **Lia Jakhveladze** (Tbilisites), and **Guliko Zumbadze**.
- 2 officials from the Sakrebulo have incompletely disclosed their business shares: **Vladimer Dzneladze** (Georgian Dream – Industrialists), **Levan Darakhvelidze** (Georgian Dream – Industrialists).
- 5 family members of 4 members of the Sakrebulo have business links. In the cases of **Giorgi Akhvlediani** (Tbilisites) and **Nugzar Malaguradze** (Georgian Dream – for a Democratic Georgia), the links are indicated in the public asset declaration. In the cases of **Vladimer Dzneladze** (Georgian Dream – Industrialists) and **Avtandil Davitadze** (National Forum), the business links are not provided in the public asset declaration.

The decision-making process of the Sakrebulo, including the transfer of property, is characterized by low level of transparency and insufficient justification. During the reporting period:

- There have been **58** cases when the Tbilisi Government approved the transfer of property to physical persons or private legal entities of law for direct disposal or competitive selection
- **183,414.00 sq.m of land plots have been transferred to the ownership of the Church (LEPL).** The privatization terms are usually the construction of a church. There are also instances when the terms include the construction of a square and a cultural-educational centre, as well as planting of trees.

LEPL - Georgian Apostolic Autocephalous Orthodox Church:

- Real estate has been transferred for direct disposal for a symbolic price of 1 GEL in 28 cases
- 1 case of exchange agreement
- 1 case of lending of movable property
- 3 cases of transfer of movable property for direct disposal

The following issues were discussed during the 5th convocation of the Sakrebulo:

- The arrest of the Sakrebulo member Zurab Neparidze on charges of bribery
- Accusations voiced against the chairperson of the Sakrebulo commission Tevdore Kobakhidze
- The decision of the Sakrebulo on the changing of the functional zone status of land plots for the construction of the underground parking for the Panorama Tbilisi Hotel

CHAPTER 1. GENERAL INFORMATION ON THE TBILISI CITY COUNCIL (SAKREBULO)

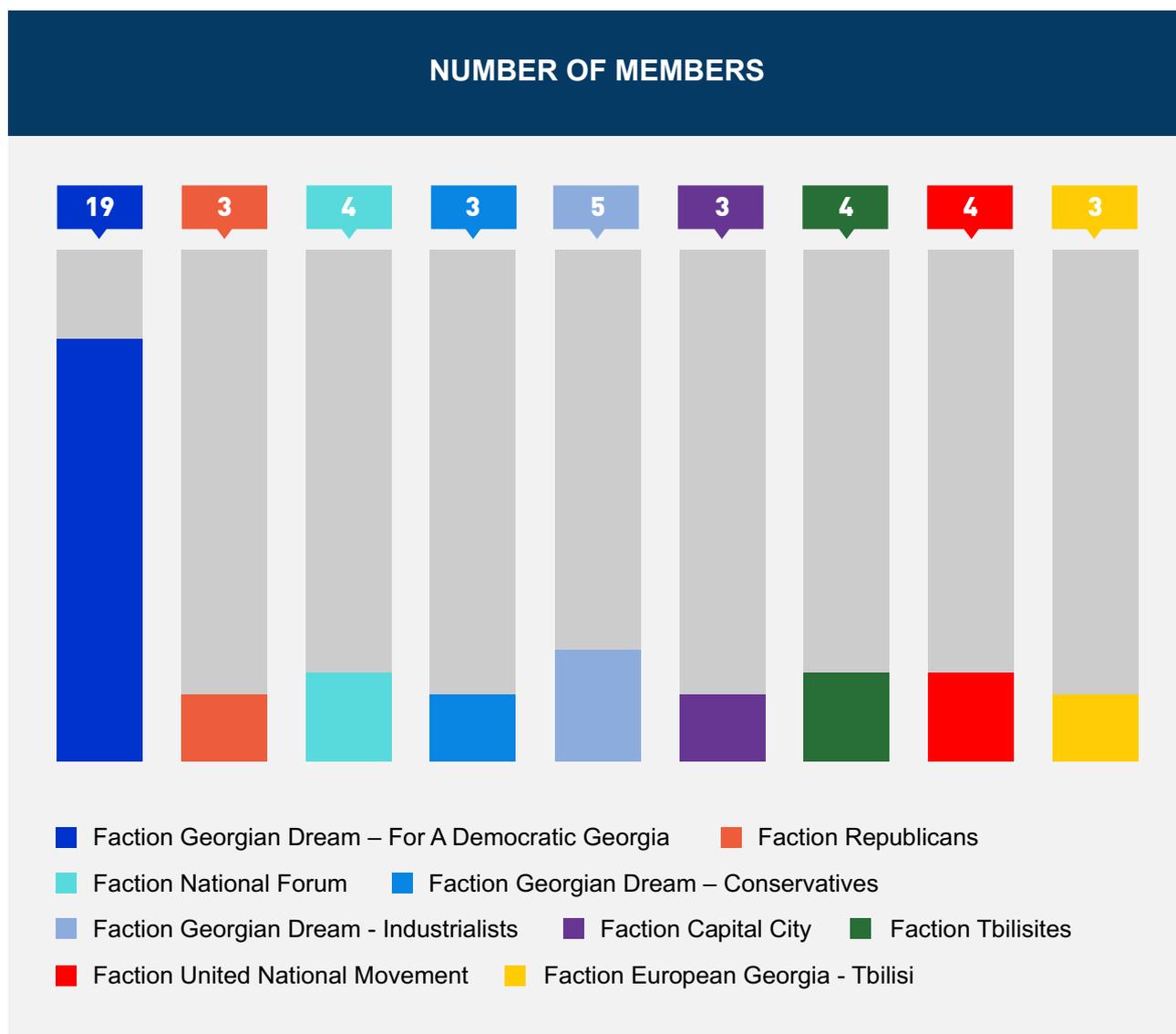
The Tbilisi City Council (Sakrebulo) is a representative body of Tbilisi, which exercises self-government in the Tbilisi municipality as defined by the Organic Law of Georgia on Local Self-Government Code. The Sakrebulo also monitors the officials of the Government of Tbilisi, and conducts other duties according to the Georgian constitution, and other legal acts and procedures of the Sakrebulo.

The Sakrebulo consists of **50** members, out of which **25** are elected through single-seat constituencies, while the remaining **25** are elected through a proportional system in 10 electoral districts.

Commissions are set up in a municipality Sakrebulo to prepare issues in advance, to facilitate the implementation of decisions, and to monitor the activities of the Gamgeoba/City Hall, its structural units and legal entities established by the municipality. The following **commissions** were created within the Tbilisi Sakrebulo:

1. Revision commission (Chairperson – Nugzar Malaguradze, Georgian Dream – For a Democratic Georgia)
2. Legal issues commission (Chairperson - Tevdore Kobakhidze, Georgian Dream – For a Democratic Georgia)
3. Healthcare and social issues commission (Chairperson – Irakli Pavlenishvili, Georgian Dream – For a Democratic Georgia)
4. Education and culture commission (Chairperson – Tamar Taliashvili, Georgian Dream – For a Democratic Georgia)
5. Urban planning commission (Chairperson – Gocha Babunishvili, Georgian Dream – For a Democratic Georgia)
6. Human Rights and Civic Integration commission (Chairperson – Guliko Zumbadze)
7. Environmental Protection commission (Chairperson – Shorena Bukhrashvili, National Forum)
8. Naming and symbolics commission (Chairperson Lia Jakhveladze, Tbilisites)
9. Sports and youth affairs commission (Chairperson Ketevan Jokhadze, Georgian Dream – Conservatives)
10. Economic development investment policy and international relations commission (Chairperson Levan Darakhvelidze, Georgian Dream – Industrialists)
11. Property Management and financial-budgetary commission (Chairperson Jaba Samushia, Georgian Dream – For a Democratic Georgia)

There are 9 factions in the Sakrebulo:²



Members of the Faction Georgian Dream – For a Democratic Georgia: Ramina Beradze, Tamar Taliashvili, Giorgi Alibegashvili, Malkhaz Mchedlishvili, Tevdore Kobakhidze, Nugzar Malaghuradze, Jaba Samushia, Irakli Pavlenishvili, Gocha Babunashvili, Ia Makasarashvili, Jaba Jishkariani, Zakaria K’olelishvili, Tarash Shurghaia, Davit Ch’elidze, Murtaz Shelia, Besik Kartsivadze, Zurab Kadagidze, Gulia Gotsiridze, Boria Pirtskheliani.

Members of the Faction Republicans: Khatuna Samnidze, Davit Zurabishvili, Tristan Jincharadze

Members of the Faction National Forum: Avtandil Davitadze, Shorena Bukhrashvili, Givi Goglidze, Zurab Neparidze (status terminated)

Members of the Faction Georgian Dream – Conservatives: Davit Utmelidze, Ketevan Jokhadze, Ketevan Mamulashvili

Members of the Faction Georgian Dream – Industrialists: Vladimer Dzneladze, Giorgi Tkemaldze, Giorgi Tkemaladze, Levan Darakhvelidze, Ioseb Manjavidze, Manuchar Machaidze

² As of October 2017, source: Official webpage of Tbilisi Sakrebulo. It is noteworthy that the composition of the factions changed not once during the past 3 years. The Sakrebulo has not provided detailed information on these changes.

Members of the Faction Georgian Dream – Capital: Zaza Vekua, Shalva Ogbaidze, Tamar Cin-cabadze

Members of the Faction Tbilisites: Giorgi Muskhelishvili, Giorgi Akhveldiani, Lia Jakhveladze, Ilia Jishkariani

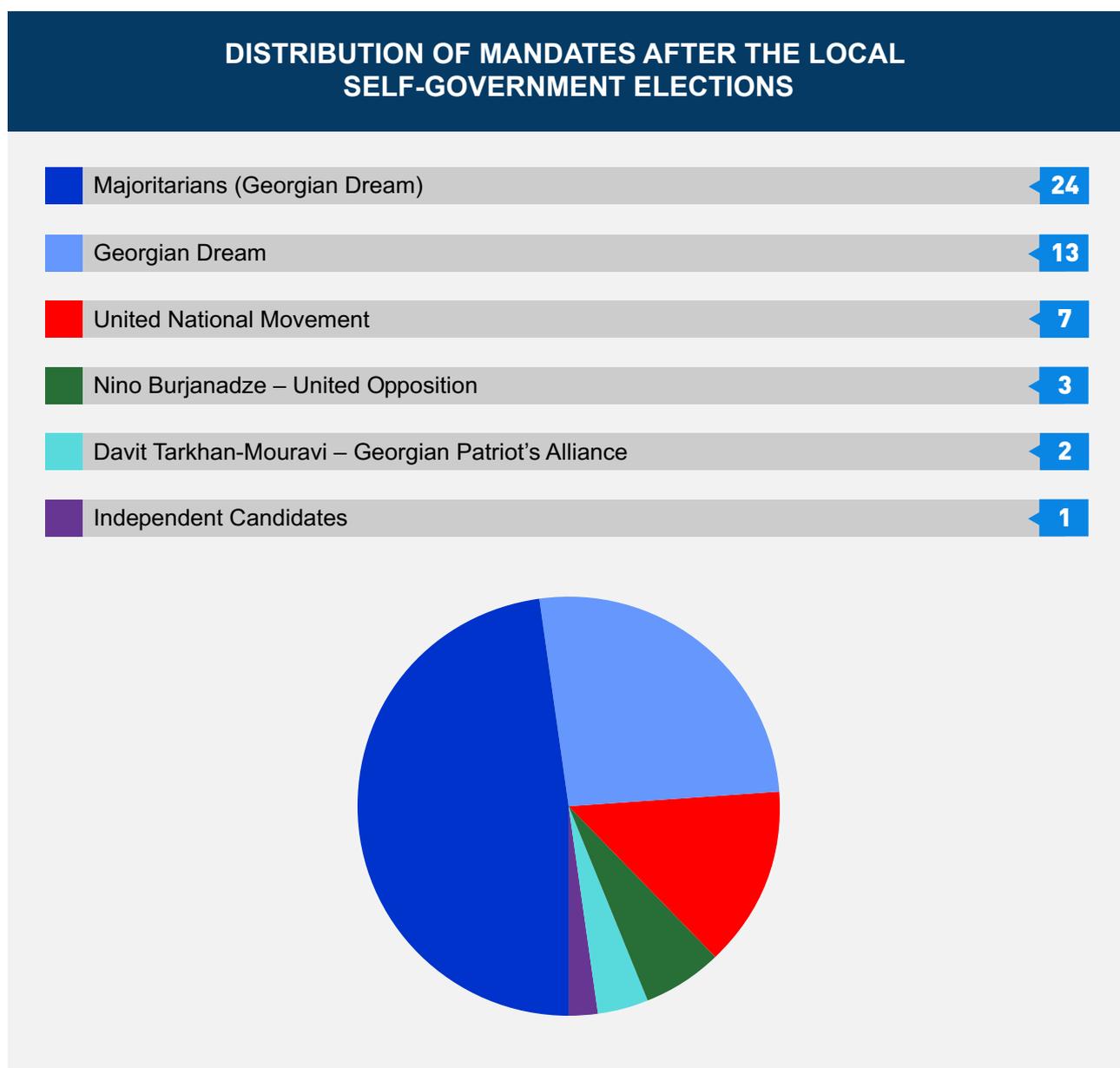
Members of the Faction United National Movement: Irakli Nadiradze, Sevdia Ugrekheldze, Marina Datukishvili, Temur Grigalashvili

Members of the Faction European Georgian – Tbilisi: Mamuka Akhveldiani, Tamaz Shoshiashvili, Davit Avaliani

Independement members Aleksandre Elisashvili and Guliko Zumbadze are not part of any of the factions

The mandates were allocated in the following way during the 2014 self-government elections:

Chart 1. Allocation of mandates



CHAPTER 2: GENERAL STATISTICS

During the reporting period, 104 sessions and 96 extraordinary sessions were held, by the initiative of the chairperson of the Tbilisi Sakrebulo and the Mayor of Tbilisi. The bureau sessions of the Sakrebulo were held 125 times. During the reporting period, no sessions were adjourned due to lack of quorum.

Chart 2. Number of Sakrebulo sessions held by years

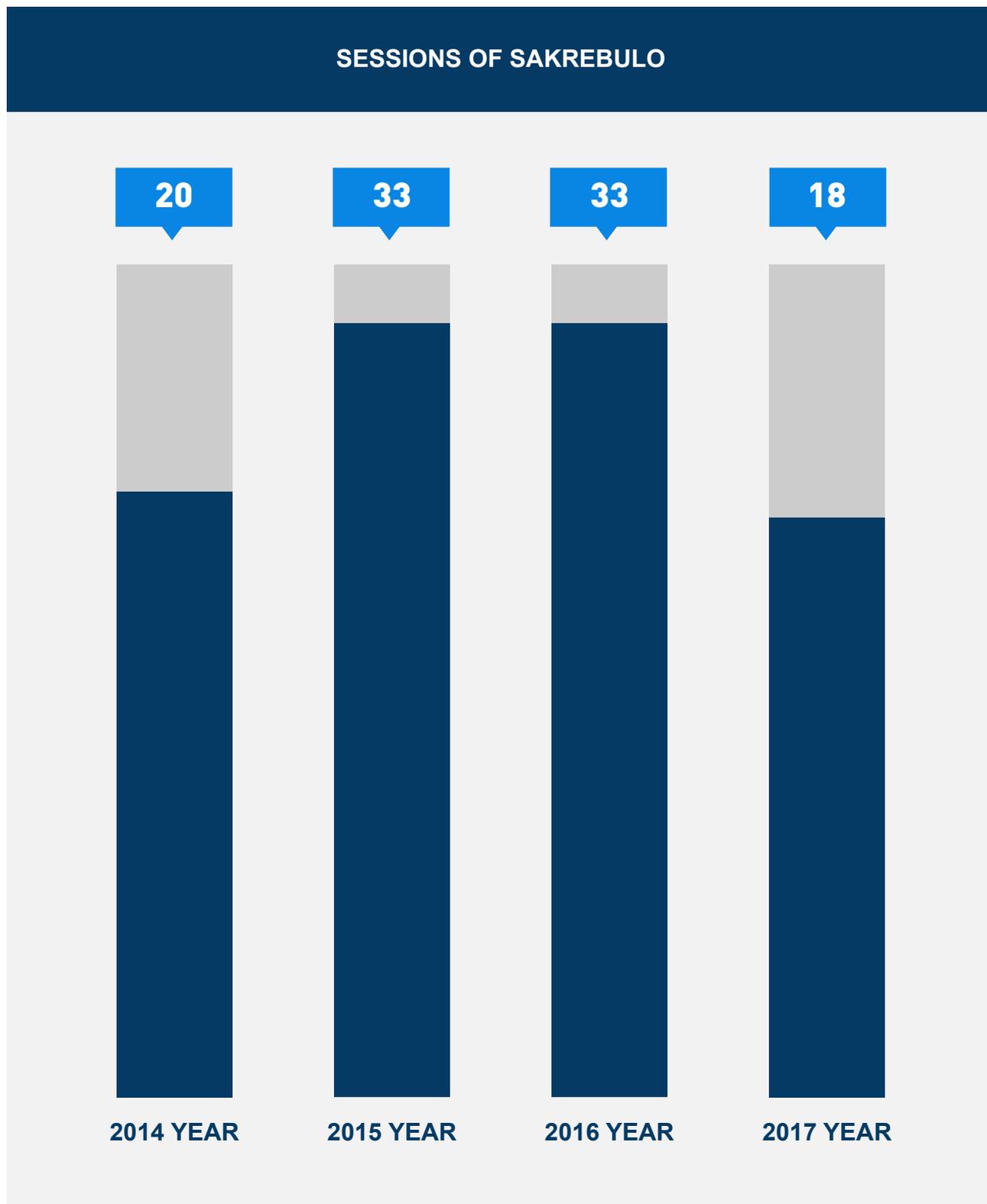


Chart 3. Extraordinary sessions held by year

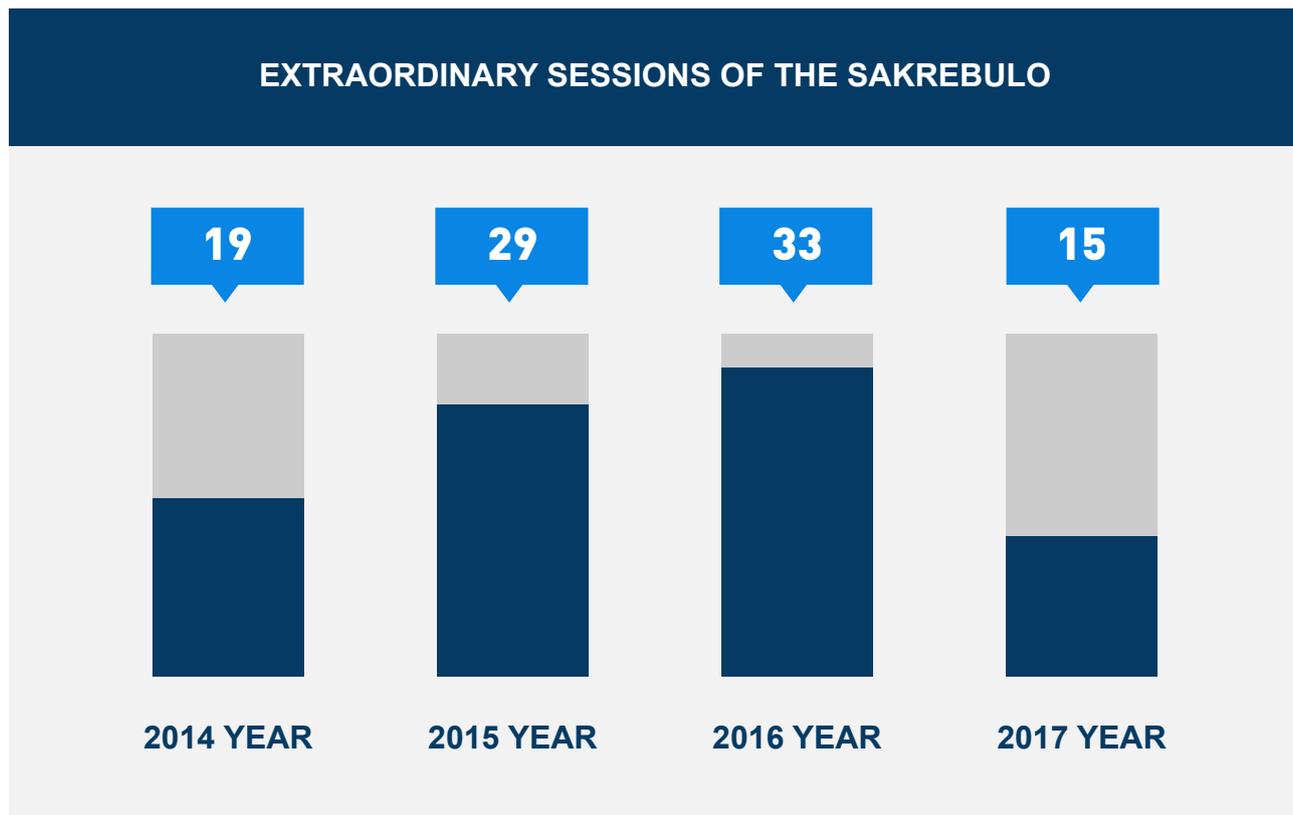
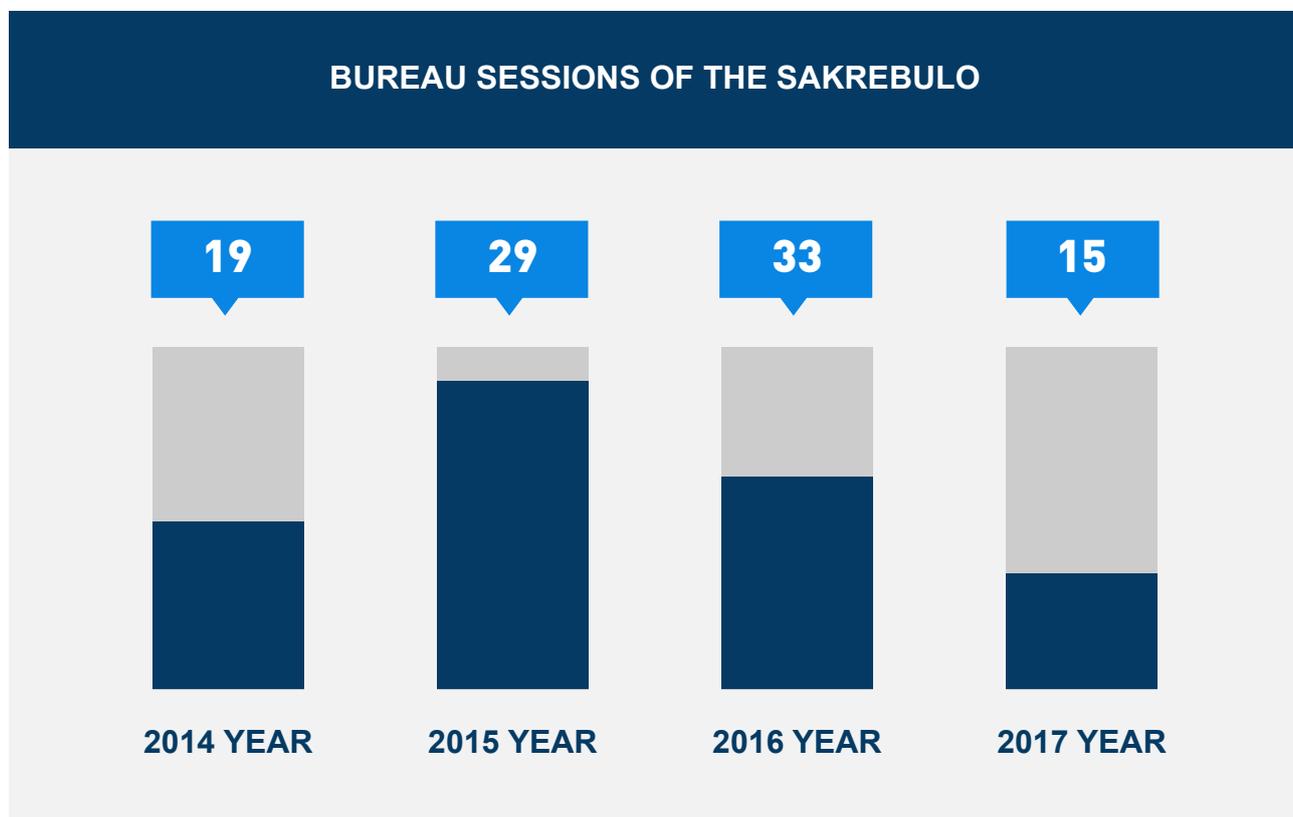
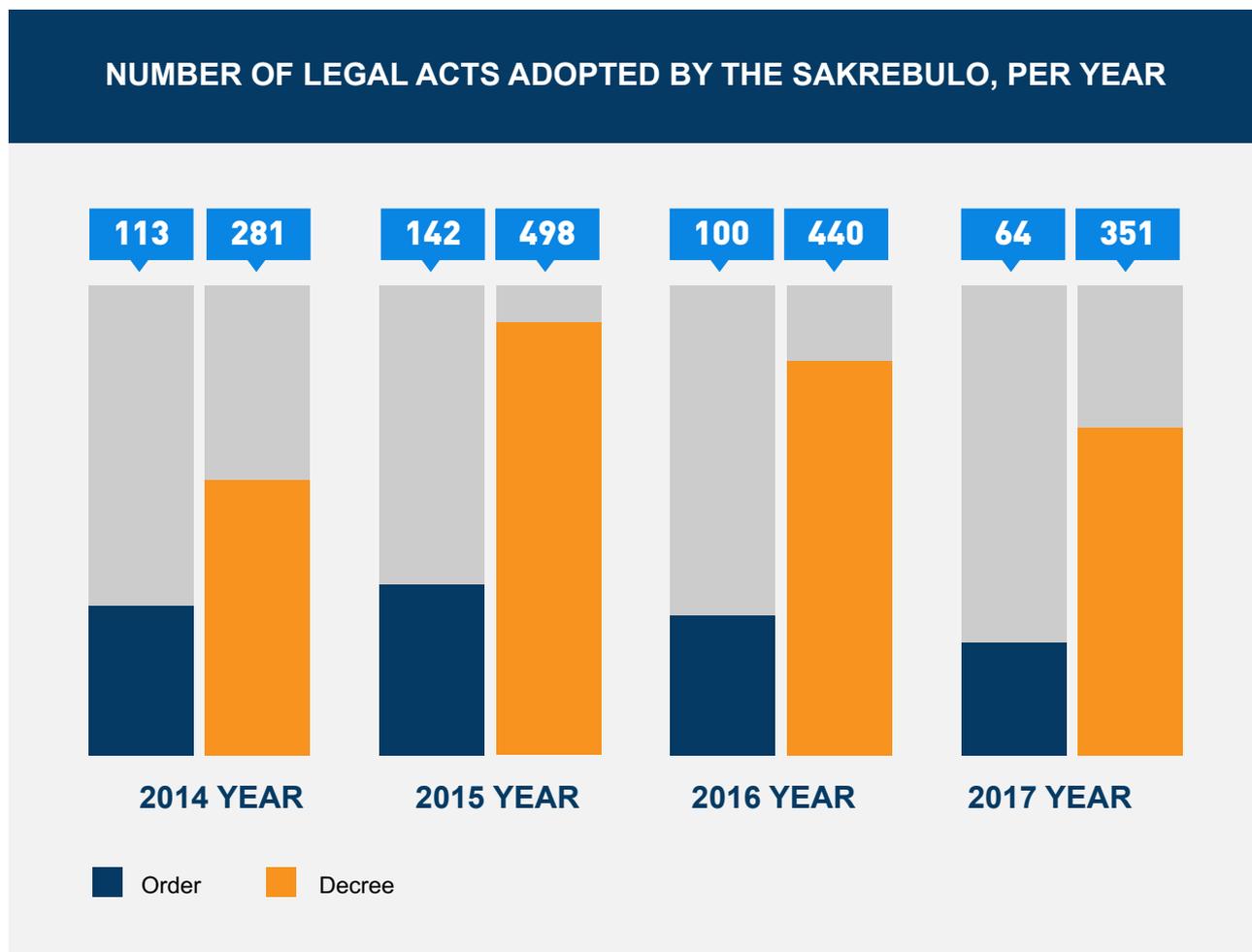


Chart 4. Number of bureau sessions held by years



According to the legislation, the following documents are legal acts of the Sakrebulo: Normative act – **Resolution of the Sakrebulo** and Individual Act - **Order of the Sakrebulo**. During the reporting period, the Sakrebulo adopted 1964 legal acts on the basis of projects of administrative-legal acts. 442 were resolutions and 1570 – orders.

Chart 5. Number of legal acts adopted by the Sakrebulo, per year



The Mayor of Tbilisi attended 7 sessions of the Sakrebulo:

- 2014 - Session № 18
- 2015 - Session № 8, № 32
- 2016 - Session № 13, № 22, № 30
- 2017 - Session № 7

According to Article 34 of the Code, the chairperson of a municipality Sakrebulo is accountable to the municipality Sakrebulo. According to Article 47 of the Rules of Procedure, the chairperson also presents a report on the work carried out by the Sakrebulo. According to information on the official web-page of the Sakrebulo:

- On November 5, 2016, the chairperson of the commission [presented](#) a report on the work carried out from January 1, 2015 to October 2015.

- On July 12, 2016, the chairperson of the commission [presented](#) a report on the work carried out in a six-month period
- On November 2, 2016, the chairperson of the commission [presented](#) a report on the work carried out in 2016.

No petitions were presented to the Sakrebulo during the reporting period.

CHAPTER 3. IMPORTANT EVENTS

- **Arrest of a Sakrebulo member and suspended authority**

On August 26, 2017, Zurab Neparidze, member of the Sakrebulo, was arrested on charges of bribery. According to circulated information, Neparidze threatened the dismissal of his employee unless he was paid 400 GEL from the latter's salary every month.³ Zurab Neparidze was the member of the Sakrebulo and Majoritarian from Isani since 2014. On August 27, the Tbilisi city court ruled for a two-month pre-trial detention for Neparidze. The Sakrebulo convened to discuss this matter and decided to suspend Neparidze from the Sakrebulo.

- **Suspension of Tevdore Kobakhidze from chairpersonship of the commission**

One of the heated discussions at the Sakrebulo was the accusations made towards Tevdore Kobakhidze. According to information in the media, 5 employees accused Tevdore Kobakhidze of pressure.⁴ On January 20, 2017, the Sakrebulo did not support the motion to suspend Kobakhidze from the chairpersonship. 31 deputies voted against, 7 voted for, and one abstained from the vote.⁵

- **Changes in the composition of the Sakrebulo**

The composition of the Sakrebulo changed after the parliamentary elections, namely, the following changes were made:

1. On August 5, 2014, the Sakrebulo [recognized](#) **Manuchar Machaidze** as a member of the Sakrebulo, replacing Ada Marshania
2. On December 2, 2016, the Sakrebulo [recognized](#) **David Avaliani** as a member of the Sakrebulo, replacing Irakli Abesadze
3. On November 1, 2016, the Sakrebulo [recognized](#) **Gulia Gotsiridze** as a member of the Sakrebulo, replacing Nino Gogvadze
4. On November 1, 2016, the Sakrebulo [recognized](#) **Zurab Kadagidze** as a member of the Sakrebulo, replacing Irakli Abuseridze
5. On November 1, 2016, the Sakrebulo [recognized](#) **Ketevan Mamulashvili** as a member of the Sakrebulo, replacing Beka Natshvlishvili

³ <http://netgazeti.ge/news/217149/>

⁴ <http://netgazeti.ge/news/164641/>

⁵ <http://netgazeti.ge/news/168071/>

6. On June 10, 2016, the Sakrebulo [recognized](#) **Boria Pirtskheliani** as a member of the Sakrebulo, replacing Koba Kobaladze

Due to a straight 6-month unjustified absence from the work of the Sakrebulo, Levan Mkheidze was suspended from the Sakrebulo and on July 28, 2015, **Marina Datukishvili** was [recognized](#) as the replacement. Also, on November 27, 2015, the Sakrebulo [recognized](#) **Rati Ionatamishvili** as a replacement for Irakli Gvilava.

- **Changes to the Tbilisi Land-Use General Plan and confrontation in the Sakrebulo**

On September 28, 2017, the Sakrebulo [discussed](#) and supported the [amendments](#) to the Tbilisi Land-Use General Plan, according to which the functional zones were redefined in the graphical component of the Plan. This was discussed at a joint session of the commissions, and afterwards at the session of the Sakrebulo.

The majority of the Sakrebulo changed the functional zone status of the underground parking lot near the Pushkin Square, and lifted the recreational status of 4700 sq.m of land on Tabori mountain in favour of the “Tabori Resorts”.⁶

The territory near the Botanical Garden has been a frequent subject of discussion in the Sakrebulo and media. The public has also actively discussed the use of the land plots in the Botanical Garden and adjacent territories. It is noteworthy that the Sakrebulo’s decision to privatize 29 hectares of land within the recreational zone near the Botanical Garden is not sufficiently justified. The process of privatization of this land was carried out in a suspiciously short timeframe. This allows us to surmise that the required level of attention and discussions were not dedicated to the process. Moreover, holding the auction for the land in such a short period of time casts doubt over the government’s intention to ensure a competitive environment.⁷

On November 1, 2016, the Tbilisi Sakrebulo approved with majority the Development Plan for Tabori mountain. The approval of the plan was followed by protests from environmental activists.⁸

- **Voluntarily leaving the Sakrebulo**

Independent member of the Sakrebulo, Aleksandre Elisashvili, voluntarily left the Sakrebulo as a protest to the Sakrebulo’s decision on lifting the recreational zone status on 4700 sq.m on Tabori mountain in favor of Tabori Resorts.⁹

- **The transfer of property to Zviad Nazgaidze**

Public attention has been fixed on the [Decree](#) of December 23, 2016 that envisaged the expropriation due to public necessity, through full and fair compensation terms, of property under the ownership of Zviad Nazgaidze and the transfer of municipal property to him for direct disposal. The aforementioned Decree caused a stir and arouse suspicions due to Zviad Nazgaidze being a brother of Tbilisi Appeal Court Judge Nata Nazgaidze.

In 2017, the Decree was appealed by opposition factions and independent candidates in the Tbilisi City Court.

⁶ <http://netgazeti.ge/news/223108/>

⁷ For more details, see: <https://goo.gl/Xd8wqL>

⁸ <https://www.radiotavisupleba.ge/a/botanikuri-bagis-ganashenianebis-gegma/28091236.html>

⁹ <https://goo.gl/Tdml6H>

- **Legislative changes to the authority of the Sakrebulo**

The [amendments](#) carried out in 2015 to the local self-government code affected the scope of authority of the Tbilisi Sakrebulo, namely:

- Amendments were made to the managing regulatory rules of the founding legal entities. According to the changes, the Tbilisi government is now authorized to transfer movable property and financial resources to its own established non-commercial legal entities;
- **Without consent of the Sakrebulo**, the Municipal Government approves statutes of private legal commercial and non-commercial entities and takes decisions on the appointment of their management
- The appointment of management of LEPLs will no longer be done with the participation of the Sakrebulo. Instead, the appointment/dismissal will be carried out through the Act of the Government.
- According to the amendments, the **Sakrebulo no longer** adopts the Privatization Plan nor the list of objects for privatization
- According to the amendments, the Sakrebulo will no longer have the authority to transfer for free Municipality property, including non-agricultural land plots, as well as shares to the government. Instead, the **government will have this authority**.

Prior to the amendments carried out on July 8, 2015, the approval of the Privatization Plan and the list of facilities to be privatized were carried out 12 times. Moreover, the report on the procurements carried out in line with the Procurement Plan was presented one time to the Sakrebulo.

CHAPTER 4. IMPORTANT ADOPTED LEGAL ACTS

According to law, the following are the legal acts of the Sakrebulo: normative act – order of the Sakrebulo and individual act – Decree of the Sakrebulo. The local self-government code defines role of the Sakrebulo in the decision-making process. The information below provides information on the decisions made by and with the participation of the Sakrebulo.

4.1 CONSENTING TO A LOAN FOR THE MUNICIPAL GOVERNMENT

According to Article 68 of the local self-government code, the Sakrebulo has the authority to give consent to the Government of Tbilisi to take loans. During the reporting period, this consent was given twice,¹⁰ namely:

- Upon the [Order](#) adopted on September 2, 2014, the Sakrebulo gave consent to the Tbilisi Government to take 30,024.6 thousand GEL as a loan from a commercial bank, in order to complete the 2014 budget
- Upon the [Order](#) adopted on June 16, 2015, the Sakrebulo gave consent to the Tbilisi Government to take 18,000,000.00 GEL as a loan from the Municipal Development Fund.

¹⁰ Additional information on this issue was not available on the webpage of the Sakrebulo

4.2 TRANSFER OF MUNICIPAL PROPERTY TO THE GOVERNMENT

According to the Article 24 of the local self-government code, it is within the authority of Sakrebulo to make a decision about the transfer of municipality property to the government free of charge in accordance with the rule established by the code. Namely, according to the Article 54 of the code, **with the approval of the Sakrebulo, the Mayor makes a decision to transfer movable or immovable property by direct transfer, with the right to use for price or free of charge, conditionally or unconditionally.**

During the reporting period, free of charge transfer of the state property to LEPLs¹¹ and Ltds occurred in **32** cases.

During the reporting period,¹² the Sakrebulo allowed the City Hall to transfer 183,414sq.m of land to the Georgian Orthodox Church. In most cases, the condition for privatization was building a church, but also a square, a cultural-educational center, as well as landscaping and amenities. Namely:

LEPL - Georgian Apostolic Autocephalous Orthodox Church:

- Real estate has been transferred for direct disposal for a symbolic price of 1 GEL in **28** cases
- **1** case of exchange agreement
- **1** case of lending of movable property
- **3** cases of transfer of movable property for direct disposal

2017:

1. 753sq.m land in Mukhiani for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N305](#))
2. 1270sq.m land on Moskovi Ave. for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N249](#))
3. 304sq.m and 792sq.m land adjacent to the church on the Street of Heroes Fighting for Territorial Integrity for a symbolic price of 1 GEL, privatization condition: landscaping and amenities of aforementioned lands (Decree [N248](#))
4. Construction material, for a symbolic price of 1 GEL, privatization condition: removal of construction materials at their own expense (Decree [N347](#))
5. 2766sq.m land in Temka Settlement for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N243](#))
6. Construction material, for a symbolic price of 1 GEL, privatization condition: removal of construction materials at their own expense (Decree [N242](#))
7. 3185sq.m land adjacent to A.Bochorishvili street for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N228](#))
8. 1154sq.m land adjacent to Chichinadze street for a symbolic price of 1 GEL, privatization condition: building a cultural-educational center, landscaping and amenities of aforementioned land (Decree [N183](#))
9. 850sq.m land in Temka Settlement for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N135](#))
10. 2081sq.m land on Guramishvili Ave. with buildings for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N129](#))
11. 2642sq.m land adjacent to Khudadovi street for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N13](#))
12. 1545sq.m land in Okrokana settlement for a symbolic price of 1 GEL, privatization condition: building only a church (Decree [N3](#))

¹¹ Except LEPL - Georgian Apostolic Autocephalous Orthodox Church

¹² An overview of public financing provided to the Georgian Patriarchate (including the decisions made by Tbilisi Sakrebulo and the City Hall) can be found in the research: Transparency International - Georgia,, July 4, 2013: <https://goo.gl/Nw1yjt>

2016:

1. Outdoor light poles for a symbolic price of 1 GEL, privatization condition: removal of mobile items at their own expense (Decree [N421](#))
2. 1156sq.m land adjacent to Kindzmarauli street for a symbolic price of 1 GEL, privatization condition: building only a church (Decree N [296](#))
3. 1642sq.m land adjacent to Sandro Euli and Nafetvrebi streets for a symbolic price of 1 GEL, privatization condition: building only a church (Decree [N295](#))
4. 3645sq.m land adjacent to Tskneti highway for a symbolic price of 1 GEL, privatization condition: constructing a square (Decree [N283](#))
5. 2011sq.m and 138 591sq.m in Isani district for a symbolic price of 1 GEL (Decree [N270](#))
6. 5338sq.m land on Tsuladze street for a symbolic price of 1 GEL, in accordance with the conditions of July 13, 2016 #27.07.592 decree of Tbilisi government (Decree [N200](#))
7. 1385sq.m land and 157sq.m land with buildings adjacent to Sarajishvili Ave. for a symbolic price of 1 GEL (Decree [N189](#))
8. Construction material to N(N)LE “St. Thomas the Apostle’s Church” for a symbolic price, privatization condition: removal of construction materials at their own expense (Decree [N175](#))
9. 1000sq.m land in Vake district for a symbolic price of 1 GEL, privatization condition: building only a church (Decree [N174](#))
10. 1000sq.m land in Gldani first micro district for a symbolic price, in accordance with the conditions of April 6, 2016 #13.09.302 decree of Tbilisi government (Decree [N128](#))
11. 3000sq.m land in Vake district for a symbolic price of 1 GEL, in accordance with the conditions of March 16, 2016 #10.24.229 decree of Tbilisi government (Decree [N95](#))
12. 3000sq.m land adjacent to Tianeti and Tibaani streets for a symbolic price of 1 GEL, privatization condition: Ensuring access of the land with no less than 8 metres wide area (Decree [N65](#))
13. 1884sq.m land adjacent to #3 Varketili Street for a symbolic price of 1 GEL, privatization condition: building a church (Decree [N24](#))
14. 244sq.m land in Kakheti Dead End #15 was exchanged in church-owned 244sq.m land located in Isani-Samgori district, without privatization fee, privatization condition: planning and building a new road by the church on the land (Decree on the exchange [10](#))
15. Privatization of 697sq.m land located in Dighomi Massive, in front of Mayakovsky square in accordance with the conditions of December 30, 2015 #52.42.1535 decree of the government (Decree [N3](#))

2015:

1. Municipality-owned 19016sq.m land and 73sq.m land located in Isani district was exchanged in church-owned 19086sq.m land located in Isani district, without privatization fee (Decree [N425](#) agreement on the immovable property exchange)
2. 1566sq.m land adjacent to #3 Varketili Street, IV microdistrict, building #417 for a symbolic price of 1 GEL, in accordance with the conditions of October 13, 2015 #41.07.1183 decree of Tbilisi government (Decree [N383](#))

2014 (movable property)

1. Transferring of two vehicles (valued 32750,00 GEL and 32750,00 GEL) for 5 years in the form of lending (Decree [N53](#))

4.3 CONSENT FOR THE TRANSFER OF MUNICIPAL PROPERTY TO A PHYSICAL PERSON OR A LEGAL ENTITY

According to Article 118¹(4) of the Local Self-Government Code of Georgia, a decision to privatize movable property of Tbilisi in the form of a direct disposal and/or a direct disposal based on a competitive selection shall be made, and the contractual terms shall be determined by the Government, with the consent of the Tbilisi Sakrebulo.

During 2014-2017, the Tbilisi Municipality Government was given approval 58 times on the transfer of municipal property into the ownership of a physical person and/or legal entity in the form of direct disposal and/or a direct disposal based on a competitive selection.

4.4 CONSENT ON DISCHARGING PENALTIES

According to Article 54 of the local self-government code of Georgia, the Mayor, with the approval of the Sakrebulo, may make a decision **to discharge the buyer of municipal property/the person who has received the right to use/manage the municipal property, from the penalty imposed/** to be imposed for the violation of obligations assumed under the respective agreement

During the reporting period, there were 30 instances when the Tbilisi Municipality Government was consent to discharge the buyer of municipal property/the person who has received the right to use/ manage the municipal property, from the penalty imposed/to be imposed for the violation of obligations assumed under the respective agreement.¹³

¹³ Ltd. Armlender Associates, PS, Pepe, Ltd. Tbilisi Parks, Ltd. Jini, Ltd. Alma, Ltd. DNS, Ltd Jet Road, Ltd. Richema, Ltd. Vake-Park, Ltd. Ojio, Ltd. Elva Market, Ltd. Rendevous, Ltd. Bus Stop, Ltd. Sada, NN(L)E Tbilisi zoological park, Ltd. Momavlis School, JSC Telasi, Ltd. Gldani Autoparking, Ltd. Lanceti, Ltd. Business Centre on Leselidze and physical persons, for detailed information see: https://docs.google.com/document/d/1T3-ofTGr7njKtl_zexmw3t49nkW_9zgAb89BoZywgGA/edit

4.5 APPROVING STRATEGIC DOCUMENTS

According to Article 54 of the Local Self-Government Code of Georgia, the Mayor, within the powers of the municipality, ensures the preparation of relevant socio-economic development and other programmes, strategies and plans, their submission **for approval to the Sakrebulo**, and their implementation. During the reporting period, the Sakrebulo adopted three such documents:

- The Tbilisi Municipality Sakrebulo [Order](#) of February 3, 2017 on the adoption of the Gender Strategy for the Tbilisi Municipality
- The Tbilisi Municipality Sakrebulo [Order](#) of September 17, 2015 on the adoption of the Environmental Protection Strategy of the Tbilisi Municipality.
- The Tbilisi Municipality Sakrebulo [Order](#) of December 30, 2014 on the adoption of the Marketing Strategy of the Tbilisi Municipality.

4.6 ADOPTION OF THE GENERAL LAND-USE PLAN

According to the Local Self-Government Code of Georgia, it is within the powers of the municipality to conduct spatial and territorial planning of the municipality and determination of related norms and rules of procedure; approval of urban construction documents, including land use master plans, plans for the regulation of development, the rules of procedure for the use and development of the settlement territories. During the reporting period, the Sakrebulo [Order](#) of December 30, 2014 approved the General Land-Use Plan of the Capital City. During the reporting period, the urban planning and civil economy commission discussed **1087** proposed amendments to the functional zone status of land plots and **413** development project plans in the graphical component of the General Land-Use Plan.

4.7 APPROVAL OF CONTRACTS ON BEHALF OF THE MUNICIPALITY

According to Article 24.1 (d.c), it is within the power of the Sakrebulo to express approval of the agreements concluded **on behalf of a municipality upon the recommendation of the Gamgebeli/Mayor of the municipality**. During the reporting period, there were 4 cases when the Sakrebulo approved the agreements on behalf of the municipality:

- Sakrebulo [Decree](#) of July 8, 2016 – On the approval of the sub-loan agreement “Tbilisi Bus Project” between the Ministry of Finance, Tbilisi Municipality City Hall, and the Ltd. Tbilisi Transport Company.
- Sakrebulo [Decree](#) of July 8, 2016 – On the approval of the transfer of grant funds for the “Tbilisi Bus Project” between the Ministry of Finance and the Tbilisi Municipality City Hall.
- Sakrebulo [Decree](#) of July 22, 2016 – On the approval of the sub-loan agreement “Tbilisi Bus Project” between the Ministry of Finance, Tbilisi Municipality City Hall and Ltd. Tbilisi Transport Company.
- Sakrebulo [Decree](#) of July 22, 2016 – On the approval of the transfer of grant funds for the “Tbilisi Bus Project” between the Ministry of Finance and Tbilisi City Hall.

4.8 DETERMINATION OF THE NORMATIVE PRICE OF A NON-AGRICULTURAL LAND OWNED BY A MUNICIPALITY

According to Article 24.1 (e.c), the Sakrebulo has the power to determine the normative price of a non-agricultural land owned by a municipality. During the reporting period, the determination was made **3 times**, namely:

- Sakrebulo Decision of March 28, 2014 on the “Determination of the normative price and starting annual rent amount of land on the territory of the capital”.
- Sakrebulo [Order](#) of March 27, 2015 on the “Determination of the normative price of land on the territory of the capital”
- The normative price of the non-agricultural land in the capital is currently determined by the Sakrebulo [Order](#) of March 18, 2016 on the “Determination of the normative price of land in the capital”¹⁴

4.9 ESTABLISHMENT OF NON ENTREPRENEURIAL (NON COMMERCIAL) LEGAL ENTITIES

With the approval of the Sakrebulo, Tbilisi city Mayor makes decisions about the establishment, reorganization and abolishment of relevant private legal entities of law; In accordance with the law, participation of private legal entities of law in establishment and becoming a member; Acquisition of stocks and shares of an entrepreneurial legal entities;

7 non entrepreneurial (non commercial) legal entities were established with the consent of Sakrebulo during the reporting period:

1. [N\(N\)LE](#) “Tbilisi City Municipality Giorgi Aleksidze Chamber Company - Tbilisi Contemporary Ballet”
2. [N\(N\)LE](#) “Lilo Homeless Shelter”
3. [N\(N\)LE](#) “Ponichala Youth Center”
4. [N\(N\)LE](#) “National Youth and Children’s Palace”
5. [N\(N\)LE](#) “Complex Sports Centre “Mukhiani”
6. [N\(N\)LE](#) “Tbilisi Entrepreneurship Support Centre”
7. [N\(N\)LE](#) “Tbilisi Municipal Laboratory”

4.10 APPROVAL OF STATUTES OF LEGAL ENTITIES OF PUBLIC LAW

6 statutes of legal entities of public law were approved by the Sakrebulo, namely:

1. [LEPL](#) Architecture Service of Tbilisi City Municipality
2. [LEPL](#) Tbilisi City International Arts Festival Centre
3. [LEPL](#) Emergency Medical Centre
4. [LEPL](#) National Agency of State Property
5. [LEPL](#) Technology Development Fund
6. [LEPL](#) Animal Monitoring Agency

9 [decrees](#) were adopted by the Sakrebulo on the approval to the government on the reorganisation of legal entities of private law.

¹⁴ The minimal normative price is 3 GEL for 1 sq.m, while the maximum – 1198 GEL

4.11 LIQUIDATION OF LEGAL ENTITIES

During the reporting period in 11 cases the Tbilisi city municipality Sakrebulo gave an approval to the government on liquidation of the subjects listed below:

1. [N\(N\)LE](#) “Tbilisi Entrepreneurship Support Centre”
2. [Ltd.](#) “Laboratory”
3. [N\(N\)LE](#) “Tbilisi Cultural Event Centre”
4. [N\(N\)LE](#) “Tbilisi City Hall Mikheil Kekelidze Basketball Olympic Preparatory Sports Centre” and “Mikheil Kekelidze Children and Youth Basketball Palace”
5. [N\(N\)LE](#) “Tbilisi Municipality City Hall Olympic Preparatory Complex Sports Centre”
6. [N\(N\)LE](#) Tbilisi Municipality City Hall Complex Sports Centre “Nadzaladevi”
7. [N\(N\)LE](#) Tbilisi Municipality City Hall Complex Sports Centre “Mukhiani”
8. [N\(N\)LE](#) “European Youth Olympic Festival Tbilisi 2015 Organizational Committee”
9. [N\(N\)LE](#) “Animal Monitoring Agency”
10. On giving consent on liquidation of some of the [subjects](#) established with 100% equity participation of Tbilisi City Municipal Government, namely Ltd. Mziuri Courts, Ltd. Gldani Swimming Pool, Ltd. Tbilisi Portal, Ltd. Mtatsminda Park Ropeway Lines, Ltd. Mtatsminda park, Ltd. Mikheil Kekelidze Basketball Palace, Ltd. Tbilisi Tennis, Ltd. Emergency Medical Centre
11. [LEPL](#) “Technology Development Fund”

4.12 INTRODUCTION AND ABOLITION OF LOCAL TAXES AND FEES

According to Article 24 of the Local Self-Government Code of Georgia, the Sakrebulo has the right of introduction and abolition of local taxes and fees according to the legislation of Georgia. During the reporting period, on December 30, 2014, the Tbilisi Sakrebulo [adopted](#) property taxes and various fees determined by the Law of Georgia on Local Fees.

4.13 LEGAL SUPERVISION OF THE LEGAL ACTS ADOPTED BY THE SAKREBULO

According to Article 132, legal supervision shall be exercised with respect to a normative administrative-legal act adopted by a municipality Sakrebulo. The legal supervision authority shall conduct an expert assessment of a normative administrative-legal act published in the Legislative Herald of Georgia, and submit the legal opinion to the body adopting that act. The legal supervision authority shall draft a legal opinion and submit it to a municipality Sakrebulo not later than 15 days after the publication of the relevant normative administrative-legal act. The legal opinion of the legal supervision authority shall indicate the provisions that the normative administrative-legal act adopted by a municipality Sakrebulo contravenes

According to information received by the Tbilisi Sakrebulo, three legal findings were received by the legal supervision authority:

- In one case, the legal supervision authority was sent a written motivated refusal. Following this, the legal supervision authority hasn't presented any additional opinions.
- In the second case, a letter was sent to the Mayor of Tbilisi Sakrebulo, since the issue related to the adoption of the Tbilisi Municipality budget. According to information of the Sakrebulo, Article 54 (c.a) stipulates that the Mayor shall draft and present for approval to the Sakrebulo a municipal budget and amendments to the budget.
- In the third case, the opinion of the legal supervision authority was taken into account by the Sakrebulo.

4.14 LEGISLATIVE PROPOSALS PRESENTED TO THE PARLIAMENT OF GEORGIA

During the reporting period, the Tbilisi Sakrebulo and the Sakrebulo Member, Khatuna Samnidze, as a physical person, used the right of presenting legislative proposals to the Parliament, namely on January 25, 2016, the Sakrebulo presented a [legislative proposal](#) on the Amendments to the Administrative Offences Code of Georgia, which envisaged regulations for noise nuisance. This legislative proposal was approved by the legal issues committee and on May 11, 2017 was initiated as a draft law, adopted subsequently on June 28. With co-authorship, Khatuna Samnidze presented two legislative proposals to the Parliament on the [recognition](#) of femicide as a crime against humanity and the [adoption](#) of the amnesty law. These legislative proposals were not initiated by the Parliament.

CHAPTER 5. INFORMATION ON THE MEMBERS OF THE SAKREBULO AND THEIR ACTIVITY

According to Article 40 of the Local Self-Government Code of Georgia, a citizen of Georgia who, by the day of the voting, has attained the age of 21, may be elected as a member of a municipality Sakrebulo. The term of office of a member of a municipality Sakrebulo shall start on the day when his/her powers are recognized, and end upon the first meeting of a newly elected municipality Sakrebulo, or upon the early termination of his/her powers.

Age of Members of the Sakrebulo

As of 2017, the average age of the member of the Sakrebulo is 49. The oldest members are Manuchar Machaidze (Georgian Dream – Industrialists) and Sevdia Ugrekhelidze (United National Movement) – 68 years. The youngest is Keteven Mamulashvili (Georgian Dream – Conservatives) – 25 years.

Education and Specialization of Members of the Sakrebulo

17 members of the Sakrebulo have received an education in two specializations, 4 members have received an education in three specializations, and one member has received education in 4 specializations. Most of the members of the Sakrebulo are specialized in engineering and construction.

The rules of procedure of the Sakrebulo regulate the reasons and results of absences of the members of the Sakrebulo. The justified absence¹⁵ is defined as occurring due to:

- Illness
- Family issues
- Work trip
- Absence due to political opinion

According to Article 6.3 (5) of the rules of procedure of the Sakrebulo, the status of the member of the Sakrebulo will be terminated if he/she doesn't participate with a justified absence in the work of the Sakrebulo for a straight six-month period. **Levan Mkheidze's** membership was terminated on the aforementioned grounds.

According to information received on the participation of Sakrebulo members in the sessions, there were no cases of unjustified absences during the commission sessions. **However, it is not indicated whether there were unjustified absences during the Sakrebulo sessions. Moreover, no information was provided on the justified absences of the Sakrebulo and commission sessions.**

The Sakrebulo did not disclose the information on specific activities carried out by the members of the Sakrebulo during the reporting period, namely the information about submitted initiatives, attendance and speakers, which made it impossible to assess its performance using these components.

Women in the Sakrebulo

As of 2017, 13 out of 50 members of the Sakrebulo are women: Ramina Beradze, Tamar Taliashvili, Ia Makasarashvili, Gulia Gotsiridze, Khatuna Samnidze, Guliko Zumbadze, Shorena Bukhrashvili, Ketevan Jokhadze, Ketevan Mamulashvili, Lia Jakhveladze, Tamar Tsintabadze, Sevdia Ugrekhelidze, Marina Datukishvili. 8 out of these are majoritarians, while 5 were elected through the proportional list.

Women in the Sakrebulo:

- 2 are faction chairpersons: **Ramina Beradze** (Georgian Dream – For a Democratic Georgia), **Khatuna Samnidze** (Republicans)
- 4 are commission chairpersons: **Guliko Zumbadze** (Human Rights and Civic Integration Commission), **Shorena Bukhrashvili** (Environmental Protection Commission), **Ketevan Jokahdze** (Sport and Youth Affairs Commission), **Lia Jakhveladze** (Naming and symbolism commission).

¹⁵ The respective faction and commission chairperson should be informed prior to the session. The respective chairperson of the faction should be notified of the absence, who should then notify the chairperson of the Sakrebulo. In this case, the absence is considered as justified. A member of the Sakrebulo, who is not a member of any faction, should directly inform the chairperson of the Sakrebulo. The absence will not be considered as unjustified if the member decides not to attend due to political views. This should be notified to the chairperson of the Sakrebulo in advance or can be announced after the registration at the session.

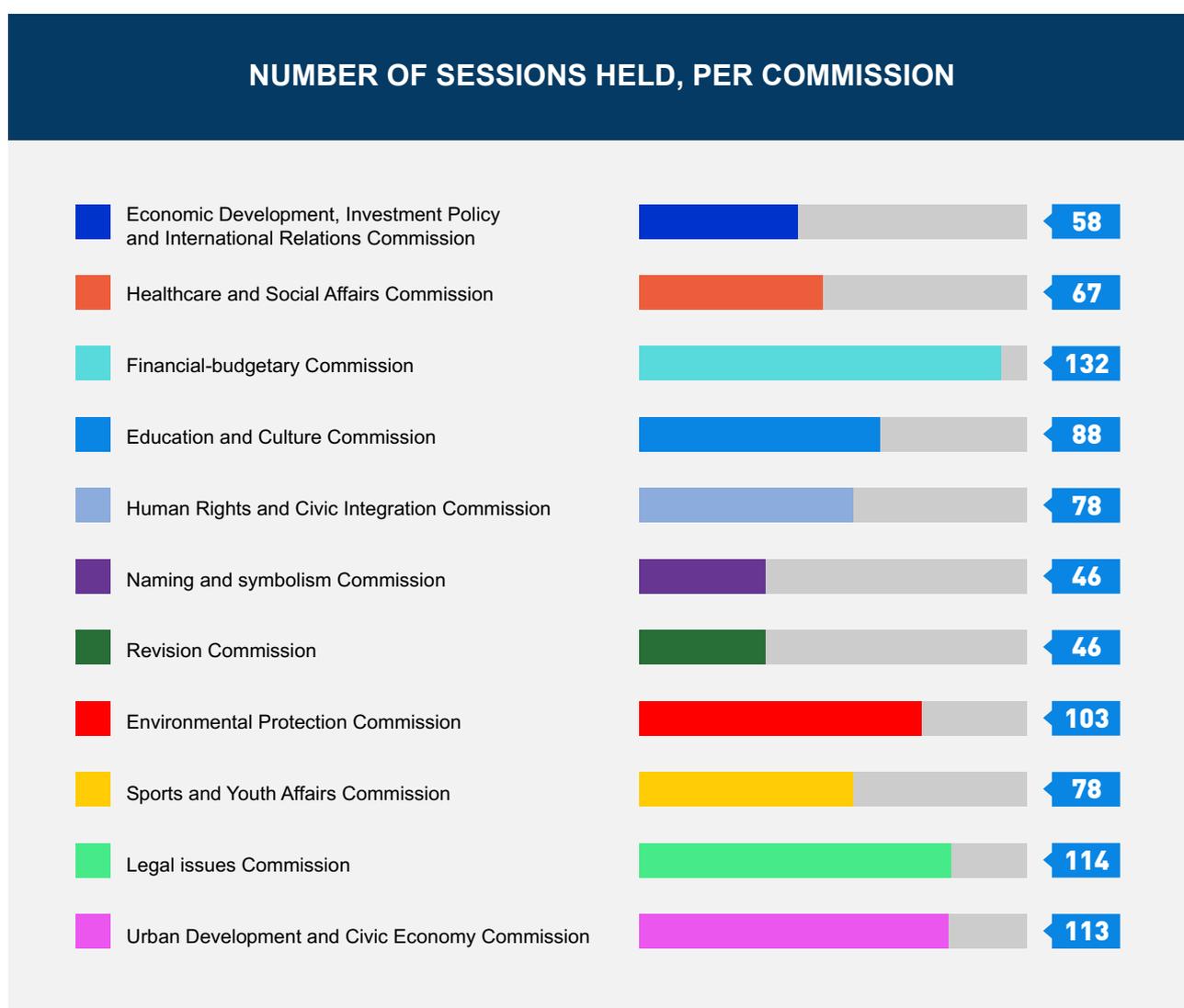
CHAPTER 6. WORK OF THE COMMISSIONS, COUNCILS AND TEMPORARY WORKING GROUPS

6.1 WORK OF THE COUNCIL COMMISSIONS

The Sakrebulo creates no more than 11 commissions for the purposes of preparing and supporting the implementation of its decisions, as well as conducting oversight over structural units and the legal entities established by the Sakrebulo. The rules of procedure of the Sakrebulo define the powers of each commission.

In 2014-2017,¹⁶ 923 commission sessions were held. No commission sessions were adjourned due to lack of quorum.

Chart 6. Number of commission sessions held¹⁷



¹⁶ As of August 18, 2017 2017

¹⁷ As of August 18, 2017 2017

2217 findings were prepared by the commissions on the compatibility of the legal acts with the law. The Sakrebulo commissions presented 413 legal acts.

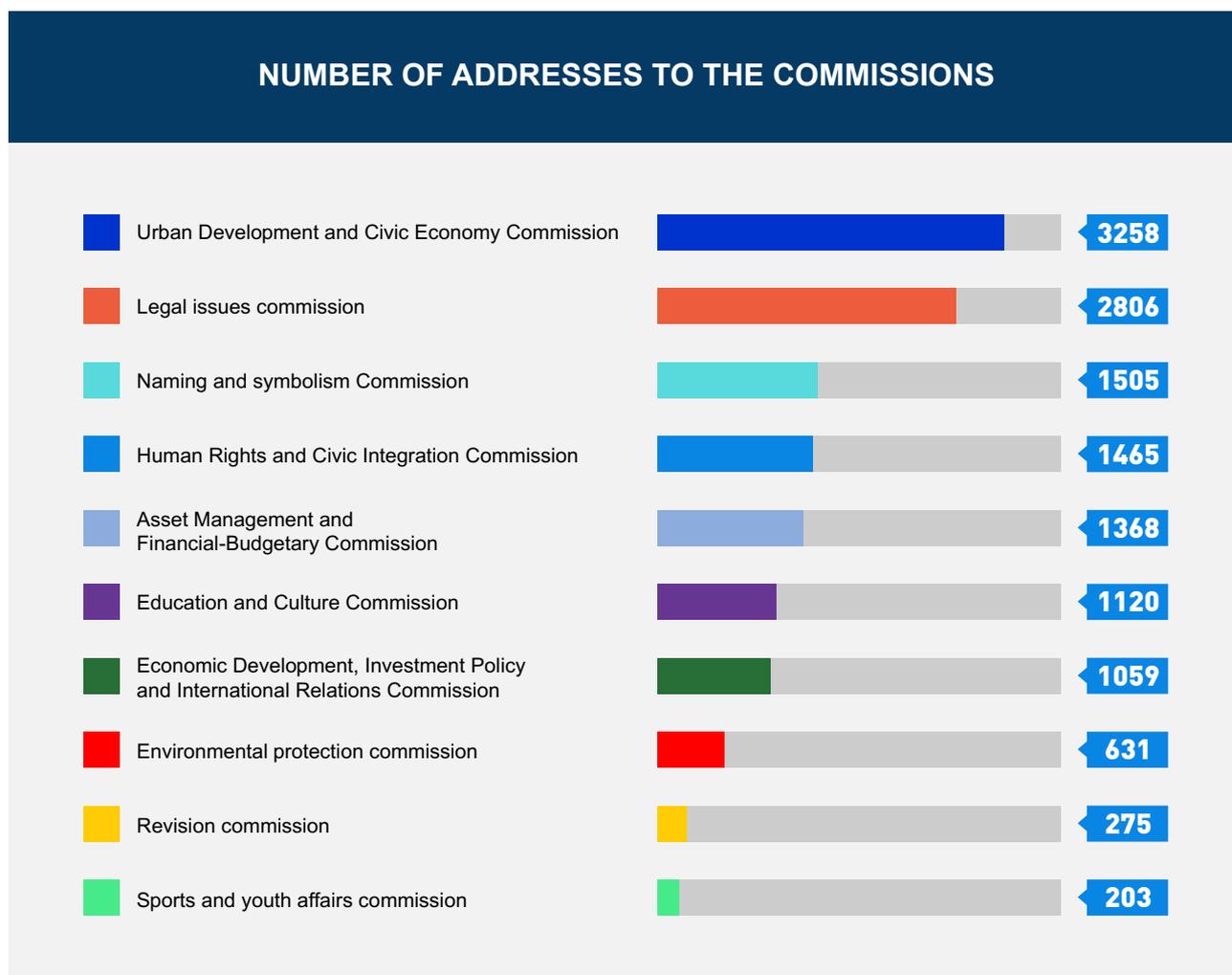
The Sakrebulo hasn't disclosed detailed information on the legal acts presented and discussed by the commissions.¹⁸

The Sakrebulo **did not provide specific information on the summoning of accountable public officials and agencies to the commission sessions.** A number of meetings were held with citizens to identify the compatibility of the executive body's and its structural unit's activities with the interests of the citizens.

According to Article 47.1(8) of the Rules of Procedure of the Sakrebulo, upon the recommendation of the chairpersons of the commissions, the Sakrebulo invites experts and specialists to the commissions, as well as signs and terminates contracts with them. The information we received does not indicate when and for what purpose these experts and specialists were invited, however it is noted that no contracts were signed with them.

During the reporting period,¹⁹ the Sakrebulo commissions were addressed 13 071 times, while individual members of the Sakrebulo were addressed 54 364 times.

Chart 7. Number of addresses to the commissions



¹⁸ Number of legal acts discussed, by each commission

¹⁹ As of August 18, 2017

According to the received information, 7 commissions²⁰ responded to all statements, while 4 commissions only partly responded.

6.2 WORK OF THE COUNCILS OF THE SAKREBULO

- **Gender Equality Council**

According to amendments carried out in 2016,²¹ the [Tbilisi City Gender Equality](#) Council was created to systematically work on gender issues and to coordinate with the Gender Equality Council of the Georgian Parliament. The functions of the Council are defined in its rules of procedure:

- Analysis and drafting of proposals of the legal acts adopted by the Tbilisi Municipality agencies;
- Working out respective recommendations and responding to statements, documentation and other information related to violation of gender equality;
- Preparing an annual report on the activity of the council and presenting it to the Tbilisi Sakrebulo

The Gender Equality Council has the authority to invite representatives of various agencies, non-governmental and international organizations, independent experts, for the purpose of discussing and studying the issues related to gender equality.

On February 3, 2017, the Tbilisi Municipality 2017-2020 Gender Strategy was drafted, which defines the gender policy of the Sakrebulo, its aim, purpose, principles and development priorities. According to information received from the Sakrebulo, the Council conducts analysis of the legal acts adopted by the municipality bodies. No violation of gender equality principles has been found, however, **the Council has not indicated which legal acts it has analyzed**. During the reporting period, the Council was not addressed with facts of violation of gender equality.

According to the rules of procedure, the Gender Equality Council prepares an annual report on its performance and presents it to the Sakrebulo. The Council should present this report by the beginning of December 2017.

- **Council on the amendments to the order on the victims of June 13-14**

The Sakrebulo [Decree](#) of February 24, 2017 established the deliberative organ – **Council on the issuing of monetary aid, real estate and living space for victims of the natural disaster of June 13-14, 2015**. The purpose of this Council was to prepare respective proposals/recommendations and findings. The composition of the Council was: Giorgi Tkemaladze, Ramina Beradze, Jaba Samushia, Mamuka Akhveldiani, Sevdia Ugrekhelidze, Davit Utmelidze, Nugzar Malaguradze.

The Order also defined the rules for the Council's decision-making. Namely, the decisions are made at the sessions of the Council, which are presented to the Tbilisi Sakrebulo.

²⁰ Urban Development and Civic Economy Commission, Education and Culture Commission, Healthcare and Social Affairs Commission, Economic Development, Investment Policy and International Relations Commission, Human Rights and Civic Integration Commission, Revision Commission, Sports and Youth Affairs Commission, Asset Management and Financial-Budgetary Commission

²¹ Article 31 (1) of the rules of procedure of the Sakrebulo

It is worth noting that the Sakrebulo [Order](#) of July 5, 2015 was amended 6 times:

1. June 6, 2017 (Order)
2. December 23, 2016 ([Order](#))
3. June 10, 2016 (Order)
4. May 13, 2015 (Order)
5. December 18, 2015 ([Order](#))
6. August 12, 2015 ([Order](#))

On December 29, 2015, the Sakrebulo [defined](#) the rules for issuing monetary compensation to the owners of the damaged and destroyed vehicles during the 13-14 June natural disaster.

6.3 TEMPORARY WORKING GROUPS

The Sakrebulo has the authority to convene ad hoc temporary working groups for specific issues. The term of the temporary working group and its chairperson, who is elected from the Sakrebulo members, should not exceed three months. The term of the temporary working groups can be extended by one month, to a total of 6 months.

The rules of procedure defines the rules for formation and decision-making of the temporary working group. **During the reporting period, no temporary working groups were established.**

CHAPTER 7. OVERSIGHT OVER ACCOUNTABLE BODIES

The assessment of the performance of the Tbilisi Sakrebulo should include an analysis of how effectively it conducts oversight over the Tbilisi government. The oversight activities of the Sakrebulo are lacking and in some cases specific oversight mechanisms are not used. According to information provided by the Sakrebulo, **it is difficult to establish whether the questions/inquiries made by individual Sakrebulo members were part of oversight. Moreover, the accountability of the head of the government and appearance at sessions is a problematic issue.**²²

7.1 HEARING OF REPORTS

It is within the powers of the Sakrebulo to monitor the activities of a municipality's executive bodies and of their officials, hearing and evaluation of their reports.²³ The Mayor is accountable to the Municipality Sakrebulo and the public.²⁴

The Tbilisi Sakrebulo heard the Mayor's report on the performance of the government twice. The request for an extraordinary presentation of the report was made once. Namely, on February 2017, 15 members of the Sakrebulo requested an extraordinary presentation of the report on the issuing of monetary compensation related to the June 13-14 natural disaster. **The Mayor did not show up at the session and the extraordinary report was not presented.**

²² Davit Narmania: "I won't attend the Sakrebulo session, because I don't want this show to continue" <http://1tv.ge/ge/news/view/151692.html>

²³ Article 24 (c.a)

²⁴ Article 48 (2) of the Local Self Government Code of Georgia

7.2 GIVING APPROVAL FOR APPOINTMENT

The form of Sakrebulo participation in the appointment and selection process is defined by the code of local Self-government. Namely:

- The Sakrebulo gives consent on the appointment of a member of Tbilisi Government (Article 68, Local self-government code)
- Tbilisi City Hall head of structural unit is appointed by Tbilisi Mayor with the consent of Tbilisi Sakrebulo (Article 77, Local self-government code)
- Tbilisi Sakrebulo expresses the approval of appointment of the first Deputy Mayor and deputies of Tbilisi Mayor with the support of the majority of attendees at the Sakrebulo Session, but no less than one third of Sakrebulo full members (Article 76, Local self-government code)
- Tbilisi Mayor appoints the district Governor with the consent of Tbilisi Sakrebulo (Article 80, Local self-government code)

According to the information available on the Sakrebulo website, Sakrebulo gave consent on the appointment of Governors [14 times](#) during the reporting period, namely:

1. [On the December 23, 2016](#) appointment of Irakli Kheladze as a Governor of Nadzaladevi District
2. [On the May 24, 2016](#) appointment of Giorgi Bagrationi as a Governor of Samgori District
3. [On the May 13, 2016](#) appointment of Dimitri Ormotsadze as a Governor of Gldani District
4. [On the November 20, 2015](#) appointment of Nodar Turdzeladze as a Governor of Vake District
5. [On the March 17, 2015](#) appointment of Lasha Abashidze as a Governor of Vake District
6. [On the August 5, 2014](#) appointment of Mamuka Chokuri as a Governor of Samgori District
7. [On the August 5, 2014](#) appointment of Beka Mikautadze as a Governor of Saburtalo District
8. [On the August 5, 2014](#) appointment of Zaza Gabunia as a Governor of Gldani District
9. [On the August 5, 2014](#) appointment of Gela Archvadze as a Governor of Mtatsminda District
10. [On the August 5, 2014](#) appointment of Giorgi Kopaleishvili as a Governor of Krtsanisi District
11. [On the August 5, 2014](#) appointment of Vakhtang Kizikurashvili as a Governor of Isani District
12. [On the August 5, 2014](#) appointment of Givi Chichinadze as a Governor of Vake District
13. [On the August 5, 2014](#) appointment of Irma Zavrashvili as a Governor of Didube District
14. [On the August 5, 2014](#) appointment of Besik Kartsivadze as a Governor of Gldani District

According to the information available on the Sakrebulo website, Sakrebulo gave consent on the appointment of the City Hall head of structural unit [35 times](#), and the appointment of the City Hall deputies in [11 cases](#) during the reporting period.

7.3 SUMMONING TO THE SESSIONS

According to the Article 27 of the rules of procedure of the Sakrebulo, public official selected, appointed or agreed by the Sakrebulo is authorized, and if requested is obliged, to attend the commission sessions, answer the questions and present a performance report. The commission must hear the public official immediately upon request. According to the Article 42(3) of the same rules of procedure, a member of Tbilisi government, a public official selected by the Sakrebulo and appointed with the approval of the Sakrebulo, is authorized, and if requested is obliged, to attend faction session, answer the questions and present a performance report.

The reasons for invitation to the sessions were the following: hearing the information about high-profile cases, infrastructural projects, as well as presentation of periodic reports.

According to the information received from the Sakrebulo factions, the faction “United National Movement” was able to use authority for session summoning twice since official formation (January 2017):

1. At the February 21, 2017 Joint session of the faction “United National Movement” and other opposition factions of the Sakrebulo were summoned: Tbilisi Mayor deputies **Irakli Lekvinadze** and **Nato Kitiashvili**, legal city service chief **Sofia Gigani**, LEPL property management agency chief **Karlo Laferadze**. The issue for discussion was the expropriation of real estate registered under Zviad Nazgaidze due to urgent public interest and the transfer of Tbilisi municipality property to Zviad Nazgaidze through privatization with the form of direct disposal and related matters. None of the summoned public officials showed up on the session.
2. At the August 3, 2017 session of the faction “United National Movement” were summoned Tbilisi Mayor deputy Giga Nikoleishvili and Tbilisi city hall administration chief Irakli Khutsurauli. The issue for discussion was staff changes made in Tbilisi municipality city hall. **Neither of the invited public officials showed up on the session.**

During September 2014-2017 faction “**Republicans**” summoned 18 public officials (members of Tbilisi Government and officials) to 14 faction sessions, out of these, **3 summoned public officials** (LEPL property management agency chief **Karlo Laferadze**, Tbilisi municipality Mayor deputy **Irakli Lekvinadze**, Tbilisi municipality Mayor deputy Nato Kitiashvili, Tbilisi municipality city hall legal city service chief **Sofia Gigani**) **didn’t show up on 1 session**. Namely:

1. December 11, 2014 **Saburtalo District Governor Beka Mikautadze** on the issue related to the tenders announced by the Gamgeoba.
2. May 25, 2015 **Tbilisi City Hall department of Transport chief Giorgi Gurgenidze and general director of Ltd “Tbilisi Transport Company” Alexandre Jafaridze** on the issues related to transport (development of the general plan on the unified transport system, issues existing in Tbilisi transport system, dilapidated fleet of Tbilisi municipal transport, vehicle fleet policy, improvement of route schemes, amenities of bicycle routes and footpaths, amenities of pedestrian underpasses and footbridges).
3. May 27, 2015 Tbilisi municipality Mayor deputy **Irakli Lekvinadze and Department of Environment and Green Spaces of Tbilisi chief Bidzina Giorgobiani** on the issues related to environmental problems in the city and monitoring of air pollution quality.
4. September 28, 2015 **Saburtalo District Governor Beka Mikautadze** on the issues related to the performance report, initiative of Saburtalo district Gamgeoba - renewal of geological researches and supplying population with gas and water.

5. October 9, 2015 **Tbilisi City Hall department of Finance Chief Levan Tevzaia, Deputy Chief of the Department Levan Mikava** on the issues related to administration of funds of receiving information on Tbilisi budget forming process, social utility vouchers, reasons for increasing budgetary subprograms funding and proportional distribution of district budgets.
6. December 17, 2015 **Tbilisi Municipality City Hall Department of Municipal Improvements Chief Givi Kublashvili** on the issues related to receiving information about the implemented and planned infrastructural projects, bridge constructions and other infrastructural matters and projects.
7. December 21, 2015 **City Hall Department of Architecture Chief Dimitri Mosulishvili** on the issues related to discussing matters of the city's spatial-planning and construction development of Tbilisi central districts.
8. January 25, 2016 Tbilisi city hall **Department of Environment and Green Spaces of Tbilisi Chief Nino Sulghanishvili** on the issues related to information about implemented and ongoing projects on environmental protection, transferring the maintenance of squares and parks to the Gamgeoba and development projects.
9. March 25, 2016 **Tbilisi Day Nursery Kindergarten Management Agency Chief Temur Tor-dinava**, city hall department of internal audit chief Badri Giorgadze on the issues related to the information about the results of monitoring conducted in kindergartens by the agency and audit, the reasons of dismissal of directors of kindergartens and problems existing in kindergartens.
10. November 28, 2016 **N(N)LE "Tbilisi Development Fund" Director Giorgi Baidarashvili** on the issues related to purposes, goals and works on rehabilitation of historical part of Tbilisi, staff policy management of the fund, implementing irrelevant works for the function of the fund.
11. At the February 21, 2017 **LEPL Property Management Agency Chief Karlo Laferadze**, Tbilisi municipality **Mayor Deputy Irakli Lekvinadze**, Tbilisi municipality **Mayor Deputy Nato Kitiashvili**, Tbilisi municipality **City Hall Legal City Service Chief Sofia Gigani** on the issues related to the expropriation of real estate registered under Zviad Nazgaidze due to urgent public interest and the transfer of Tbilisi municipality property to Zviad Nazgaidze through privatization with the form of direct disposal and related matters. **None of the 4 summoned public officials showed up on the aforementioned session.**
12. March 6, 2017 **Tbilisi City Hall Department of Internal Audit and Monitoring Chief Badri Giorgadze** on the issues related to the expropriation of real estate registered under Zviad Nazgaidze due to failure of Tbilisi city hall public officials and Tbilisi municipality LEPL "Property Management Agency" chief to appear on the joint session of the Sakrebulo factions and urgent public interest, and the transfer of Tbilisi municipality property to Zviad Nazgaidze through privatization with the form of direct disposal, also September 15 and March 1, 2017 reacting to the fact of impermissibility of pro-oppositional deputies of the Sakrebulo on Tbilisi government session.
13. June 5, 2017 **LEPL Tbilisi Department of Architecture Acting Chief Zviad Tsiklauri** on the issues related to the matter of accelerated zone changes prior to the adoption of the Tbilisi general development plan and illegal constructions, architecture department staff and structural gaps.

The faction "European Georgia Tbilisi" formed in January 2017 with new members. The faction used authority for summoning accountable bodies to the sessions twice since official formation until September 18:

1. At the February 21, 2017 joint session of the faction "European Georgia Tbilisi" and other opposition factions of the Sakrebulo were summoned: Tbilisi Mayor deputies **Irakli Lekvinadze** and **Nato Kitiashvili**, legal city service chief **Sofia Gigani**, LEPL property management agency chief **Karlo Laferadze**. The issue for discussion was the expropriation of real estate registered under

Zviad Nazgaidze due to urgent public interest and the transfer of Tbilisi municipality property to Zviad Nazgaidze through privatization with the form of direct disposal and related matters. **None of the summoned public officials showed up on the session.**

2. May 29, 2017 LEPL property management agency chief **Karlo Laferadze** was summoned. The issue for discussion was the land transferred to Otar Fartskhaladze. Karlo Laferadze attended the session and answered the questions of the members of the faction according to the information received from the faction.

Faction “**Georgian Dream - Democratic Georgia**” summoned members of the Tbilisi government to faction sessions 21 times on various issues:

1. November 6, 2014 faction session on the monitoring of the “soup kitchens” program was attended by **Deputy Mayor** Aluda Goglichidze, city hall **Department of Health and Social Services Chief** Gela Chiviashvili, also 10 **District Governors**.
2. December 10, 2014 faction session was attended by the city hall **Department of Health and Social Services Chief** Gela Chiviashvili, also 10 **District Governors**, the issue for discussion was tenders announced by Tbilisi districts within the “Hot dinner” program and discussion of 2015 budget of municipality.
3. February 3, 2015 faction session on solving problems in the city and discussing future plans was attended by **The Mayor Davit Narmania and his Deputy Giorgi Solomonias**.
4. On February 27, 2015 **Department of Transport Chief** presented the report on the faction session about 6 months performance of the city hall department of transport in 2015.
5. March 10, 2015 faction session was attended by **Deputy Mayor** Giorgi Solomonias, **Department of Municipal Improvements Chief** Avtandil Sudadze, **Ltd. “Tbiliservis Jgufi”** chief Giorgi Bagrationi, “**Sinatlis Kalaki**” chief Vasil Khorava. The issue for discussion was related to the hearing of the 6 months performance report of the department of architecture and presenting the view of the faction on the condition of the department of architecture.
6. On March 16, 2015 faction session **Department of Architecture Chief** Nino Gogoberidze presented a 6 months performance report.
7. On March 19, 2015 faction session **Department of Supervision Chief** Mamuka Jakeli presented a 6 months performance report.
8. March 10, 2015 faction session was attended by **Department of Health and Social Services Chief** Gela Chiviashvili, **Deputy Mayor** Nina Khatiskatsi. The issues heard were the 6 months performance report of the department of health and social services and the view of the faction on the condition of the aforementioned department.
9. On April 3, 2015 the information presented by **Nadzaladevi District Governor** Zaza Gabunia, **Gldani District Governor** Besik Kartsivadze, **Krtsanisi District Governor** Giorgi Kopaleishvili, **Isani District Governor** Vakhtang Kizikurashvili about the first quarter of 2015 budget implementation report was heard.
10. On April 6, 2015 session the information presented by **Samgori District Governor** Mamuka Chokuri, **Saburtalo District Governor** Beka Mikautadze, **Vake District Governor** Giorgi Kopaleishvili about the first quarter of 2015 budget implementation report was heard.

11. On April 10, 2015 session the information presented by **Chugureti District Governor** Zurab Chikviladze, **Didube District Governor** Irma Zavardashvili about the first quarter of 2015 budget implementation report was heard.
12. On May 2, 2015 session discussed 6 months performance report of the agency presented by **Day Nursery Kindergarten Management Agency Chief** Temur Tordinava.
13. On June 4, 2015 **Chugureti District Governor** Zurab Chikviladze and **Didube District Governor** Irma Zavardashvili attended the discussion about issues related to ethnic minorities.
14. September 15, 2015 session was attended by the City Hall **Department of Social Service Chief** Gela Chiviashvili, the issues for discussion were rules for registering socially disadvantaged in unified database and handing out “set top boxes” to socially disadvantaged as a result of switching to digital broadcasting.
15. October 20, 2015 session about the report of fund activities was attended by **N(N)LE “Tbilisi Development Fund” Chairperson**. On the same day the session about 9 months performance report of the district Gamgeoba was attended by **Deputy Mayor** Giorgi Solomonia, **Department of Finance Chief** **Levan Tevzaia**.
16. On November 29, 2016 the discussion about “City Park” was attended by **the Mayor deputy** Irakli Lekvinadze, **Department of Transport Chief** Mamuka Mumladze, **Property Management Agency Chief** Karlo Laferadze, **Department of Finance Chief** Gaioz Talakvadze, **Legal City Service Acting Chief** Sofio Gigani, **Department of Audit Chief** Badri Giorgadze.
17. On September 12, 2016 session the information of **Department of Municipal Improvements Chief** Givi Kublashvili on the department performance report was discussed.
18. On June 20, 2016 session a 6 months performance report of **the City Hall Department of Transport** presented by chief of aforementioned department Giorgi Gurgeniidze was discussed.
19. On May 10, 2016 the report about **Tbilisi Development fund**, presented by the fund **Chairperson** Giorgi Baidarashvili, was heard.
20. On April 19, 2016 City Hall **Department of Municipal Improvements Chief** Givi Kublashvili presented a performance report, the session was also attended by the head of technical-economic office of the aforementioned department Irakli Darakhvelidze.
21. On February 8, 2016 session the information of **Department of Municipal Improvements Chief** Givi Kublashvili about the department’s 2015 performance report, planning of works to be conducted in 2016 and the tender process was heard.

According to the information provided by the Georgian Dream - Conservatives, there were two cases of summoning:

- On the July 20, 2016, the deputy Mayor, Irakli Lekvinadze, Teimuraz Topuria, assistant to the head of the transport department, Giorgi Gurgeniidze, head of the transport department, were invited to the session of the faction (joint session). The session heard the report of the transport department on the 6-month performance report in 2016.
- On November 29, 2016, the deputy Mayor, Irakli Lekvinadze, head of the City Hall asset management department, Karlo Laperadze, Gaioz Talakvadze, head of the financial-budgetary committee, Sopio Gigani, acting head of the legal department, and Badri Giorgadze, the head of the City Hall audit department, were invited to the faction sessions (joint session). The session discussed the issues related to CT-Park.

During the reporting period, the faction National Forum hasn't used the right to invite a member of the government or a public official elected or appointed by the Sakrebulo.²⁵

7.4 USING THE RIGHT TO ASK A QUESTION/INQUIRY

A member of the Sakrebulo and a faction has the right to pose a question/inquiry to a person on an issue that falls within the oversight of the government. Namely, according to Article 42 (2), a faction has the right to pose a question to a body accountable to the Sakrebulo and individual members of the Tbilisi government, who are in turn obliged by law to respond to the question. According to Article 45 of the local self-government code of Georgia, a member of a municipality Sakrebulo may address questions to a body, Gamgebeli/Mayor, or any other official accountable to the municipality Sakrebulo and receive a reply. The relevant body and official shall be obliged to respond to questions of a member of a municipality Sakrebulo within a week. This time limit may be extended for not more than 10 days in agreement with the person addressing the question.

According to information received by the Sakrebulo, the majority of the members of the Sakrebulo have addressed questions to the bodies accountable to the Sakrebulo. In total there were 1075 questions. 96 out of these were addressed to the Mayor, City Hall, Deputy Mayor and the administration, 312 – to the civic department, 67 – to the limited companies and LEPLs, 344 – to the Gamgeobas, 26 – to the Funds, 99 – to the agencies, 69 – to educational facilities, 2 – to the NN(L)E My Lawyer, 3 – to the archive, 40 – to the library, 18 – to the theatre and museum. **Nevertheless, these answers do not show whether they were used for oversight or for the right of addressing a question/inquiry.**

7.5 BUDGETARY CONTROL

The discussion and approval of a draft budget of a municipality is carried out in accordance with the Local Self-Government Code of Georgia and other legislative acts of Georgia, including making amendments to the approved budget, monitoring and evaluation of budget execution. The Sakrebulo conduct a public hearing of the draft budget and prior to the start of the new budget year, approves the draft budget with a majority of the members on the current list.

The draft budget is sent to all commissions and all factions. They prepare findings that are sent no later than November 20 to the Asset Management and Financial-Budgetary commission, which prepare their own opinions and proposals that are forwarded to the chairperson of the Sakrebulo no later than November 22. If there are any comments, the Municipality Sakrebulo shall, not later than 25 November of each year, return the draft budget with the attached comments to the Gamgebeli/Mayor of the municipality. Not later than 10 December of each year, the Gamgebeli/Mayor of the municipality shall submit the same or the modified version of the draft budget to the municipality Sakrebulo.

During the discussion of a draft budget by the municipality Sakrebulo, the draft budget may be amended only in agreement with the Gamgebeli/Mayor of the municipality. The draft budget is presented to the Sakrebulo by the Mayor of Tbilisi, Deputy Mayor of Tbilisi, head of the Tbilisi City Hall Financial-Civic Department.

The monitoring of the implementation of the budget is carried out by the Tbilisi City Municipality Sakrebulo through the quarterly reports provided by the Mayor. Every year on May 1, the Sakrebulo approves the implementation report of the previous year's budget.

²⁵ Other factions have not provided answers to our requests for information.

During the reporting period:

- On March 7, 2014, the Sakrebulo issued a [Decision](#) on the adoption of the 2014 Budget for Tbilisi.
- On December 19, 2014, the Sakrebulo approved an [Order](#) on the adoption of the 2015 Budget for Tbilisi Municipality.
- On December 26, 2015, the Sakrebulo approved an [Order](#) on the adoption of the 2016 Budget for Tbilisi Municipality.
- On December 16, 2016, the Sakrebulo approved an [Order](#) on the adoption of the 2017 Budget for Tbilisi Municipality.

During the reporting period, 21 amendments were made to the approved budget, namely:

- 4 amendments to the 2014 budget
- 6 amendments to the 2015 budget
- 6 amendments to the 2016 budget
- 5 amendments to the 2017 budget²⁶

The latest [discussions](#) on amendments to the 2017 budget were on August 15.

Notably, one out of the three findings received by the legal supervisory body was related to the act adopting the municipal budget.

According to the Tbilisi Budget 2017, the income amounted to 754 236.2 GEL, while the tax revenue – 260 000,0 GEL.²⁷

7.6 OVERSIGHT OVER ADOPTED DECISIONS

According to Article 25 of the rules of procedure of the Sakrebulo, the commissions, within their scope of authority, conduct oversight over implementation of the orders and decrees adopted by the Sakrebulo and subsequently present respective findings to the Sakrebulo. **The information received by the Sakrebulo does not indicate what sort of activities the commissions carried out to monitor the implementation of the decisions of the Sakrebulo.**

²⁶ As of August 18, 2017 2017

²⁷ <https://matsne.gov.ge/ka/document/view/3484619>

CHAPTER 8. BUSINESS LINKS OF MEMBERS OF THE SAKREBULO, INCOMPATIBLE ACTIVITIES

When assessing the work of the Sakrebulo, it is important to analyze the business links of its members, as well as undeclared assets and incompatible activities. In this regard, we analyzed the public asset declarations of the Sakrebulo public officials²⁸ and public information available on the public registry webpage²⁹

Requirements stipulated by the law

According to the Law of Georgia On Conflict Of Interest And Corruption In Public Institutions, the term 'official' includes the following persons: the chairperson of the Sakrebulo, the deputy of the chairperson of the Sakrebulo, the chairperson of the Sakrebulo commission, and the chairperson of the Sakrebulo faction. According to the law, a person should submit an official's asset declaration to the Civil Service Bureau within two months after his/her appointment. Moreover, the Government Order of February 12, 2014 defines the list of public officials, who are obliged to fill in asset declarations. According to this Order, the following officials have this obligation:

- **Chairperson of the Sakrebulo**
- **Deputy of the Chairperson**
- **Chairperson of the Sakrebulo commission**

The incompatibility of duties of Sakrebulo public officials is regulated by the Law of Georgia On Conflict Of Interest And Corruption In Public Institutions, which states the following:

- A public official is prohibited from holding any position in any enterprise
- A public servant shall, for the term of his/her office, under a trust agreement, transfer to other persons for management a capital share (block of stocks) of an enterprise of the business entity owned by him/her, as determined by the legislation of Georgia.
- A public servant may not be a permanent head of a business entity, or a member of a controlling, a supervisory or an auditing body.
- Public servants may not carry out entrepreneurial activities. Public servants may only hold stocks or a share in an enterprise.

According to Article 24, 40 and 48 of the rules of procedure of the Sakrebulo, the chairperson and the deputy chairperson of the Sakrebulo, the chairpersons of the factions and commissions, do not have the right to be engaged in entrepreneurial activities. According to Article 42 of the Local Self-Government Code of Georgia, **a member of the Municipality Sakrebulo may not hold a position of an official stipulated by the Law of Georgia on the Incompatibility of the Position in Public Service and on the Corruption, and that their status may be terminated for its violation.**

²⁸ The asset declarations filled out in 2016-2017 are accessible at www.declaration.gov.ge; the report does not cover cases of registration of shares, termination of status of management positions following the submission of the asset declarations.

²⁹ There are a number of undeclared companies whose information has not been updated for years on the business registry. This potentially indicates that they are no longer in operation. Nevertheless, if the companies exist officially, the member of the members of the Parliament is still obliged to report their shares and terminate their management positions.

If the member of the Municipality Sakrebulo violates the rules on incompatibility, the respective Sakrebulo commission will request/verify information on the incompatibility, according to the rules defined by the rules of procedure of the Sakrebulo. If the violation is confirmed, the respective commission of the Sakrebulo prepares the findings and presents it to the Sakrebulo on its nearest session. The Sakrebulo then dwells on the early termination of authority for the member in question.

The bureau conducts monitoring to ensure that information provided in the asset declarations is complete and precise. The asset declaration is considered improperly submitted when the information provided is not complete or precise, as well as if the information provided is incompatible with the special legislation. There is a 1000 GEL fine for the public official whose declaration has been filled out incorrectly.³⁰ Moreover, if the information has been deliberately provided incorrectly or incompletely, the bureau is obliged to hand over the declaration and all supporting documentation to the law enforcement agencies.

A member of the Sakrebulo is a public official, who is obliged to submit an asset declaration. 10 out of 24 members of the Sakrebulo have business links, out of which:

- 3 are from the Faction Georgian Dream – Industrialists (Giorgi Tkemaladze, Vladimer Dzeladze, Levan Darakhvelidze)
- 3 are from the Faction Tbilisites (Giorgi Akhvlediani, Giorgi Muskhelishvili, Lia Jakhveladze)
- 1 is from the Faction Capital City (Zaza Vekua)
- 1 is an independent member (Guliko Zumbadze)

Three members of the Sakrebulo are listed as directors of commercial legal entities according to the business registry of the National Agency of Public Registry:

- **Giorgi Tkemaldze** (Georgian Dream – Industrialists) ltd. Masterfibre- Georgia, ltd. Vetpreparati³¹
- **Levan Darakhvelidze** (Georgian Dream – Industrialists) ltd. Aidili
- **Lia Jakhveladze** („Tbilisites”) ltd. „I.L Comp”

Out of three aforementioned persons, only Lia Jakhveladze indicates her director status in her asset declaration.

5 members of the Sakrebulo have not indicated shares in their asset declarations:

- **Giorgi Tkemaldze** (Georgian Dream – Industrialists - ltd. T Group, ltd. Masterfibre
- **Giorgi Akhvlediani** („Tbilisites”) – ltd. G-Construction
- **Giorgi Muskhelishvili** („Tbilisites”) – ltd. Dago 07, ltd. Gobegi, ltd. GM Motors, ltd. Real Estate Company
- **Lia Jakhveladze** („Tbilisites”) – In addition to her director status, she is also a shareholder of the ltd. I.L Comp
- **Guliko Zumbadze** – Does not indicate shareholder status in ltd. Ekva Tours

³⁰ Article 20 of the Law of Georgia On Conflict Of Interest And Corruption In Public Institutions

³¹ The liquidation process is underway

2 officials of the Sakrebulo have incompletely filled in their asset declarations:

- **Vladimer Dzneladze** (Georgian Dream – Industrialists) – Has indicated shares in the Ltd. Rachuli Lori, but is also a shareholder in Ltd. Shatro Veli, Ltd. Okriba.
- **Levan Darakhvelidze** (Georgian Dream – Industrialists) – Has indicated shares in the Ltd. Golbi, but is also a shareholder in Ltd. Kapira, Ltd. Papiloni, Ltd. Agro Group Georgia.

Participation in state procurements

In the scope of this research, we present you information on the participation of companies linked to members of the Sakrebulo in state procurement. Notably, **this doesn't constitute a violation of the law**, however, this is an interesting observation for the public. One company linked to a member of the Sakrebulo has participated in state procurement, namely:

- **Levan Darakhvelidze** (Georgian Dream – Industrialists) **Ltd. Golbi/Share** – During his tenure as a member of the Sakrebulo, the associated company participated in 7 procurement calls, out of which: 1 was not concluded, 5 were lost and 1 was won. The winning bid amounted to 3,260.00 GEL. The same company participated in 10 simplified procurements and won. The sum of all those contracts was 658,531.00 GEL. The largest contract in the sum of 513,708.00 GEL was signed with the Management Agency of Ministry of Finance on the delivery of furniture on February 16, 2015.

Five family members of 4 members of the Sakrebulo have business links. Only two members indicate this in their asset declarations:

- Ketevan Akhvlediani (**spouse of Giorgi Akhvlediani**) is the founder of Ltd. „BMG Consalting”
- Rusudan Bekauri (**spouse of Nugzar Malaguradze**) is a shareholder of Ltd. Georgian Lift Service and Ltd. Tbilikalaklifti
- Lasha Malaguradze (**son of Nugzar Malaguradze**) is a shareholder of Ltd. M Group

2 members of the Sakrebulo do not indicate the business links of their family members:

- Maia Maisuradze (**spouse of Vladimer Dzneladze**) is a shareholder of Ltd. Gala Group
- Irma Davitadze (**spouse of Avtandil Davitadze**) is the director and shareholder of Ltd. Agora

Nino Jvania, spouse of Giorgi Albegashvili, has the status of an individual entrepreneur, which is not indicated in the asset declaration.

Participation in state procurement

1. During **Nugzar Malaguradze's** tenure as member of the Sakrebulo, the company linked with his spouse, Rusudan Bekauri - **LTD `Georgian Liftservice”**, participated in 18 tenders, out of which 14 were won and 4 lost. The highest contract secured amounted to 37,439.00 GEL on December 19, 2016, which envisaged technical service and repairs of equipment of the Chancellery of the Government of Georgia. The same company won 11 simplified tenders, to a total value of 3252.32 GEL. The most expensive contract amounted to 1347.32 GEL and was signed with the Department of Motor Vehicle Roads on May 31, 2016.

Chart № 1 business links of members of The Sakrebulo

Name Surname	Position	Business links according to the declaration	Income from entrepreneurial activities according to the declaration	Remark on entrepreneurial activities	Public official asset declaration
<p>Giorgi Tkemaladze (Georgian Dream - Industrialists)</p>	<p>First deputy of The sakrebulo chairperson</p>			<p>Didn't indicate in the declaration: 205204568191/ Ltd T Group/shareholder 172668 /Ltd. Masterfibre/ shareholder 205172668/Ltd. Masterfibre - Georgia/director 206030383/Ltd. Vetpreparati/director (the liquidation process has started)</p>	<p>https://goo.gl/YCb61</p>
<p>Giorgi Akhvlediani (Tbilisites)</p>	<p>Deputy chairperson of The Sakrebulo</p>			<p>Didn't indicate in the declaration: 404872134/Ltd. J-Construction/ shareholder</p>	<p>https://goo.gl/83M6eF</p>
<p>Nugzari Malaguradze(Georgian Dream - For Democratic Georgia)</p>	<p>Chairperson of the commission</p>	<p>Ltd. M Group, shareholder 23 Barnovi Str. Identification Number - 404411695</p>	<p>0 GEL</p>		<p>https://goo.gl/h6Ha5g</p>
<p>Tevdore Kobakhidze (Georgian Dream - For Democratic Georgia)</p>	<p>Chairperson of the commission</p>	<p>Ltd. "Independent Court of Arbitration" Identification Number -205267913 Ltd. "Kobakhidze Legal Group" Identification Number - 404962698</p>	<p>0 GEL</p>		<p>https://goo.gl/ikaYZr</p>
<p>Vladimer Dzneladze (Georgian Dream - Industrialists)</p>	<p>Chairperson of the faction</p>	<p>Ltd Rachuli Lori - partner. Identification Number -422935382</p>	<p>0 GEL</p>	<p>Didn't indicate: Ltd. "Shatro Valley" -shareholder. Identification Number - 422990204 Ltd. "Okroba" - shareholder. Identification Number - 419620654</p>	<p>https://goo.gl/WcAjSh</p>

Name Surname	Position	Business links according to the declaration	Income from entrepreneurial activities according to the declaration	Remark on entrepreneurial activities	Public official asset declaration
Guliko Zumbadze	Chairperson of the commission			Hasn't indicated shareholder status: Ltd. Ekva Tour	
Levan Darakhvelidze (Georgian Dream - Industrialists)	Chairperson of the commission	Ltd. Golbi - Founder/Partner. Identification Number - 205040338	Ltd. "Golbi" - 258459.76 GEL Ltd. "Golbi" - 3756.69 GEL	Didn't indicate: Ltd. "IDL"- director. Identification Number - 205221801; Ltd. "Kapira" - shareholder. Identification Number - 222941761 Ltd. Papiloni 405182797 /shareholder Ltd. Agro Group Georgia 405104293 shareholder	https://goo.gl/Jz4ftj
Giorgi Muskhelishvili (Tbilisites)	Chairperson of the faction			Doesn't indicate the following information in the declaration: (205217905) Ltd. Dago 07 shareholder (202355897) Ltd. Gobegi shareholder (254406557) Ltd. GM Motors shareholder (404488229) Ltd. Real Estate Company shareholder	
Lia Jakhveladze (Tbilisites)	Chairperson of the commission	Ltd. I.L Comp - director	0 GEL	Apart from being a director, is a shareholder off Ltd. I.L Comp - 208213155	https://goo.gl/S6DSxL
Zaza Vekua (Capital City)	Chairperson of the faction	Ltd Europe / Georgia - shareholder. Identification Number - 211325083	36109,00 GEL		https://goo.gl/EVqdxZ

Chart № 2. Business links of family members of the Sakrebulo members

Position	Connection	Entrepreneurial activities according to the declaration	Income from entrepreneurial activities according to the declaration	Remark on entrepreneurial activities	Declarations
Nino Jvania	Giorgi Alibegashvili's spouse			Has not indicated individual entrepreneur status (addressed the public registry for termination of the status)	https://goo.gl/BB4xTS
Ketevan Akhvlediani	Giorgi Akhvlediani's spouse	BMG consulting, - founder; Identification Number - 406063307	10000.00 GEL		https://goo.gl/K3gGGB
Rusudan Bekauri	Nugzar Malaguradze's spouse	Ltd. Georgian Lift Service, shareholder; Identification Number - 204438046; Ltd. Tbilikalifti, shareholder; Identification Number - 204574068	0.00 GEL		
Lasha Malaguradze	Nugzar Malaguradze's son	Ltd. M Group, Georgia, Tbilisi, 23 Barnovi Str. - Identification Number - 404411695	0.00 GEL		https://goo.gl/AMB1TD
Maia Maisuradze	Vladimer Dzneladze's spouse			Ltd. Gala Group - is not indicated - Identification Number - 205259049	https://goo.gl/Eagfwj
Irma Davitadze	Avtandil Davitadze's spouse			Is not declared: Ltd. Gora - shareholder / director - 405081682	https://goo.gl/KLaAhj

PROBLEMS AND RECOMMENDATIONS

There are a number of important issues the Sakrebulo is facing in terms of carrying out its functions, powers and responsibilities. The level of transparency of public information is also lackluster.

To ensure openness and transparency of information, **it is important for the Sakrebulo to join the Open Government Partnership initiative**. The 6th convocation of the Sakrebulo should make active and concrete steps in the following directions:

1. Adoption of legal acts

- There should be a higher standard of justification for amendments to legal acts and the involvement of specialists and other relevant persons
- It is important for temporary working groups to be created for high-profile legal acts. It is important to involve the members of the civil society in this process, as well as relevant experts

2. Oversight

- The Sakrebulo should effectively use its oversight mechanisms: inquiries/questions, invitation to sessions, control of adopted decisions.
- The oversight mechanism over the adopted decisions should be actively used
- The procedural rules for inquiries/questions should be upheld and any violations should be given a due response, including in cases when summons from the factions are ignored by accountable persons.

3. Accountability

The members of the Sakrebulo should take attendance with high responsibility. It is important to amend the rules of procedure and decrease the list of justified absences (family issue)

The members of the Sakrebulo should correctly fill out their public asset declarations, duly note company shares of their family members and leave any management positions as required by the law.

4. Transparency

- **The [list](#) of information to be published proactively should be amended**, in order to bolster the level of transparency
- Our report has shown that it is difficult to obtain information on specific activities of the Sakrebulo (legal acts, number of speeches, absences). Notably, in some cases the Sakrebulo has redirected us to their website, in spite of the law requiring them to issue this information. It is important for the Sakrebulo to issue complete and precise information, in order for information on the activities of the Sakrebulo to be transparent and accessible for the public. The following information should be published on the website of the Sakrebulo:
 - First versions of the legal acts, with the author/initiator indicated, as well as opinions expressed at the session

- Inquiries/questions made as part of oversight
- Detailed information on the participation of members of the Sakrebulo in the sessions, individual data on the justified and unjustified absences
- Information on the representative expenses made by the members of the Sakrebulo
- Information on the previous convocations
- Information on existing councils should be presented separately
- Reports and record of proceedings of the commissions of the Sakrebulo

5. Citizen engagement

- The Sakrebulo sessions and sitting of the commissions should be available online and there should be a video archive of such recordings
- Information on the sessions should be timely available on the website
- The Sakrebulo webpage should be more informative and include specific information on the activities of the members of the Sakrebulo.

